# LODDON SHIRE COUNCIL DRAFT BUDGET FOR YEAR ENDED 30 JUNE 2026



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## **MAYOR INTRODUCTION**

It is with a sense of both pride and responsibility that the Councillors and I present the Draft Loddon Shire Council 2025/26 Budget, our final under the current Council Plan 2021–2025 and Community Vision 2031. As these guiding documents are set to be refreshed later this year, this Budget serves as both a capstone for the work we've done and a springboard for what comes next.

The vision we set out in 2021 - to create a community where everyone is welcome and has the opportunity to live, work and thrive - remains as relevant and necessary as ever. This Budget focuses on completing the priorities our community told us matter, including accessible local services, well-maintained infrastructure, support for local initiatives, and recovery from the October 2022 floods.

Our community-facing investments for 2025/26 include:

- An \$8.61 million capital program, including \$4.79 million targeted to maintain and improve our local road network, nearly \$840,000 in upgrades to recreation, leisure and community facilities, and over \$375,000 invested into our footpath network helping to keep our communities vibrant and well connected.
- Ongoing support for early years services and community wellbeing programs, particularly for our youngest residents.
- \$750,000 for community planning, supporting grassroots ideas and projects developed by the community, for the community.
- Continuation of Council's zero-debt position and a healthy cash reserve to support future service delivery.

These outcomes reflect our community values. We've consistently heard that residents want good services close to home, well-kept roads, strong connections between towns, and a Council that uses public money wisely. This Budget honours those values.

But we also know that the path forward requires practicality. Council continues to be aware of underlying financial pressures that will require careful navigation in the years ahead - cost escalations, an ageing asset base, and constrained income growth are part of the picture. Nonetheless, this Budget balances our aspirations with our responsibilities, and it reflects a Council committed to service, good governance, and local priorities.

I thank the community for continuing to engage in this work and encourage you to read this Budget in full, alongside our current Council Plan, as we work together toward shaping the next stage of Loddon's future.

Cr Dan Straub Mayor

## **CEO INTRODUCTION**

I'm pleased to present the 2025/26 Budget on behalf of the Loddon Shire Council administration. This Budget continues our commitment to delivering reliable, efficient and future-focused services, while also managing a range of structural and economic pressures that are being felt across the local government sector.

This year's Budget aligns with the final year of the Council Plan 2021–2025 and lays important groundwork for the next strategic phase. Internally, it reflects a disciplined approach to operations, investment, and asset management—ensuring that we remain a capable and responsive organisation as community expectations and financial realities evolve.

Some of the key operational and strategic priorities in this Budget include:

- \$3.8 million in externally funded capital works delivery, with strong project management capability being maintained to drive outcomes.
- Increased investment in information technology and cyber security, ensuring Council systems are reliable, protected, and fit for purpose.
- Focused internal reviews of service delivery and asset management, supporting a shift to evidence-based planning and investment.
- Ongoing development of shared service models and collaborative arrangements to reduce duplication and drive efficiencies.
- Continued work to understand the long-term renewal demands of Council's significant infrastructure portfolio, much of which is ageing and resource-intensive.

Council will maintain a strong cash position, with \$20.5 million projected at 30 June 2026 and no debt on the balance sheet. However, the underlying operating result tells a more cautionary story, with a forecast deficit of \$7.13 million this year. That gap is driven by inflationary cost increases, constrained revenue growth, and significant demands associated with flood recovery and capital delivery.

These challenges are not unique to Loddon—they are consistent across rural councils with large geographies and small populations. But they require us to think differently about how we work. Financial sustainability will depend not just on cost control, but on rethinking how we manage assets, use technology, partner with others, and make decisions backed by data.

Council Plan strongly while preparing for the future. I want to thank our staff for their dedication, our Councillors for their leadership, and our community for their ongoing trust. We look forward to continuing to deliver for Loddon—responsibly, efficiently, and with a renewed focus as we enter into a fresh Council Plan.

Lincoln Fitzgerald
Chief Executive Officer

# **ECONOMIC ASSUMPTIONS**

		Forecast Actual	Budget	•		Trend	
	Notes	2024/25	2025/26	2026/27	2027/28	2028/29	+/O/-
Rate cap increase	1	2.75%	3.00%	3.00%	3.00%	3.00%	0
Population growth		0.20%	0.00%	0.00%	0.00%	0.00%	0
Investment interest rate	2		Base	d on available	cash		+
Borrowing interest rate		N/A	N/A	N/A	N/A	N/A	0
Consumer Price Index	3	3.00%	2.40%	2.40%	2.40%	2.40%	0
User fees	4	2.75%	3.00%	3.00%	3.00%	3.00%	0
Grants - recurrent		2.00%	2.40%	2.40%	2.40%	2.40%	0
Grants - non-recurrent		0.00%	0.00%	0.00%	0.00%	0.00%	0
Contributions		0.00%	0.00%	0.00%	0.00%	0.00%	0
Proceeds from sale of							
assets		Nil	Nil	Nil	Nil	Nil	0
Finance costs		3.00%	2.40%	2.40%	2.40%	2.40%	0
Other revenue		3.00%	2.40%	2.40%	2.40%	2.40%	0
Employee costs	5	2.20%	3.00%	3.00%	3.00%	3.00%	0
Contractors and materials		3.00%	2.40%	2.40%	2.40%	2.40%	0
Insurance	6	10.00%	10.00%	10.00%	10.00%	10.00%	0
Bad and doubtful debts		0.00%	0.00%	0.00%	0.00%	0.00%	0
Depreciation		2.00%	2.00%	2.00%	2.00%	2.00%	0
Other expenses	·	3.00%	2.40%	2.40%	2.40%	2.40%	0

#### Notes to assumptions

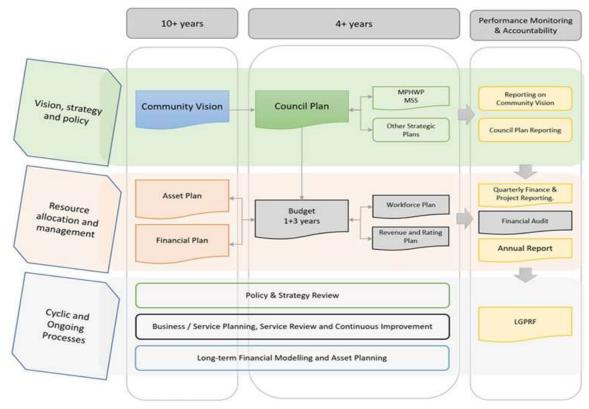
- 1 Rate cap increase Council increases the rate cap each year in line with the rate set by the Minister as outlined in the Revenue and Rating Plan.
- 2 *Investment interest rate* Assumptions based on cash which is estimated to be available with steady investment rates for the foreseeable future.
- 3 Consumer Price Index Based on the rates published in the December to December year for Melbourne.
- 4 *User fees* Council increases the user fees in line with the rate cap set each year set by the Minister and as outlined in the Revenue and Rating Plan.
- 5 *Employee costs* Council increases employee costs in line with the current published EA with allowance for movement within the bands. As the EA expires during the next budget period, an estimated figure using current market information has been applied.
- 6 *Insurance* This category was increased by a higher rate in line with increasing costs incurred from providers and industry trends.

# 1 LINK TO THE INTEGRATED PLANNING AND REPORTING FRAMEWORK

This section describes how the Budget links to the achievement of the Community Vision and Council Plan within an overall integrated planning and reporting framework. This framework guides the Council in identifying community needs and aspirations over the long term (Community Vision and Financial Plan), medium term (Council Plan, Workforce Plan, and Revenue and Rating Plan) and short term (Budget) and then holding itself accountable (Annual Report).

## 1.1 Legislative planning and accountability framework

The Budget is a rolling four-year plan that outlines the financial and non-financial resources that Council requires to achieve the strategic objectives described in the Council Plan. The diagram below depicts the integrated planning and reporting framework that applies to local government in Victoria. At each stage of the integrated planning and reporting framework there are opportunities for community and stakeholder input. This is important to ensure transparency and accountability to both residents and ratepayers.



Source: Department of Job, Precincts and Regions

The timing of each component of the integrated planning and reporting framework is critical to the successful achievement of the planned outcomes.

# 1 LINK TO THE INTEGRATED PLANNING AND REPORTING FRAMEWORK (Continued)

### 1.1.2 Key planning considerations - Service level planning

Although councils have a legal obligation to provide some services - such as animal management, local roads, food safety and statutory planning - most council services are not legally mandated, including some services closely associated with councils, such as libraries, building permits and sporting facilities. Further, over time, the needs and expectations of communities can change. Therefore councils need to have robust processes for service planning and review to ensure all services continue to provide value for money and are in line with community expectations. In doing so, councils should engage with communities to determine how to prioritise resources and balance service provision against other responsibilities such as asset maintenance and capital works. Community consultation needs to be in line with a councils adopted Community Engagement Policy and Public Transparency Policy.

#### 1.2 Our purpose

## Community vision

"Creating a community where everyone is welcome and has the opportunity to live, work and thrive."

#### Loddon vision

"Loddon will be a resilient, sustainable and prosperous community of communities."

#### Our values



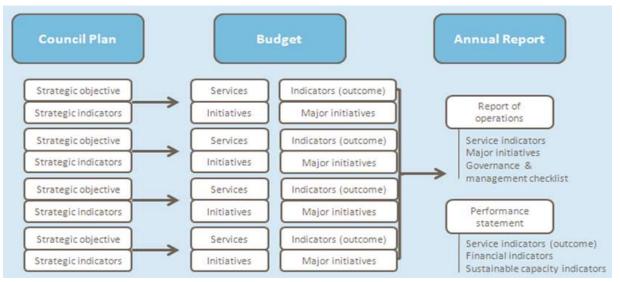
## 1.3 Strategic objectives

The 2021-2025 Council Plan identifies four high level strategic themes and strategic objectives. These are:

A sustainable built and natural environment A growing and vibrant community A diverse and expanding economy A supported and accessible community.

## 2 SERVICES AND SERVICE PERFORMANCE INDICATORS

This section provides a description of the services and initiatives to be funded in the Budget for the 2025/26 year and how these will contribute to achieving the strategic objectives outlined in the Council Plan. It also describes several initiatives and service performance outcome indicators for key areas of Council's operations. Council is required by legislation to identify major initiatives, initiatives and service performance outcome indicators in the Budget and report against them in their Annual Report to support transparency and accountability. The relationship between these accountability requirements in the Council Plan, the Budget and the Annual Report is shown below.



Source: Department of Jobs, Precincts and Regions

### 2.1 Strategic themes and objectives

The following provides a brief outline of the strategic themes and objectives from the Council Plan.

## 2.1.1 Strategic theme 1 - A sustainable built and natural environment

### Objective:

**Infrastructure**: We will implement financially and environmentally sustainable infrastructure that supports our social and economic needs.

**Environment:** We will work with our partners to preserve and protect our local environment. We will support our community to respond to the impacts of climate change.

### Key priorities:

- a) plan for future facilities and infrastructure that meet community need
- b) our built and natural environment are accessible
- c) maintain sports and recreation and open public spaces to enable and promote access and participation
- d) plan for and build community capacity to mitigate, respond and adapt to climate change
- e) work with our partners to support biodiversity and habitat in our area
- f) promote reduction of waste to landfill
- g) plan and prepare for adverse weather events.

#### **Services**

Camilas anas	Income	Expenditure	Surplus/(deficit)
Service area	\$	\$	\$
Assets and infrastructure	60,274	1,741,055	(1,680,781)
Building and property maintenance	111	1,244,955	(1,244,844)
Community planning	-	250,000	(250,000)
Community support	-	1,899,683	(1,899,683)
Emergency management	569,247	681,645	(112,398)
Local road maintenance	26,464	6,043,935	(6,017,471)
Major projects and grants	-	-	-
Operations	-	293,055	(293,055)
Parks and townships	351,944	1,725,150	(1,373,206)
Project management	3,820,374	100,000	3,720,374
Waste management	2,346,626	2,354,599	(7,973)
Total	7,175,040	16,334,077	(9,159,037)

#### 2.1 Strategic themes and objectives (continued)

#### 2.1.2 Strategic theme 2 - A growing and vibrant community

#### Objective:

**Population:** We will promote population growth to support a growing and diverse community. **Community:** We will support a connected and inclusive community that provides opportunities for current and new community members at all ages, abilities, and stages of their life.

**Youth:** We will support our youth to access pathways for education and employment and the ability to connect and actively engage with their community.

### Key priorities:

- a) maximise opportunities to grow our population by taking advantage of all available development opportunities to expand the existing urban footprint
- b) support community groups and volunteers
- c) promote welcoming and safe communities
- d) support youth by working to improve local learning and employment pathways.

#### **Services**

Comico ovos	Income	Expenditure	Surplus/(deficit)
Service area	\$	\$	\$
Building regulation	88,905	279,234	(190,329)
Community wellbeing	-	345,252	(345,252)
Development and compliance	-	250,475	(250,475)
Governance	182,275	1,847,729	(1,665,454)
Local laws and animal management	79,087	271,476	(192,389)
Public health	53,864	168,597	(114,733)
Strategic and statutory planning	84,383	328,422	(244,039)
Total	488,514	3,491,185	(3,002,671)

# 2.1.3 Strategic theme 3 - A diverse and expanding economy

#### Objective:

**Tourism**: We will promote our unique tourism opportunities and support our local tourism industry to increase visitation to our area.

**Economy:** We will support established businesses and seek to attract new businesses to grow our local economy.

#### Key priorities:

- a) increase the volume and value of tourism visitation
- b) provide support for economic development opportunities in the Shire
- c) increase the volume and value of the local economy.

# Services

Comice ores	Income	Expenditure	Surplus/(deficit)
Service area	\$	\$	\$
Commercial services	284,275	51,335	232,940
Economic development	43,873	22,430	21,443
Tourism	-	456,980	(456,980)
Total	328,148	530,745	(202,597)

## 2.1 Strategic themes and objectives (continued)

# 2.1.4 Strategic theme 4 - A supported and accessible community

#### Objective:

**Services:** We will deliver our core services and advocate for access to other services for our community that support the health, wellbeing and liveability of our community.

**Communication:** We will listen to our community about how they wish to communicate with us and implement effective communication methods to achieve this. We will provide our community with opportunities to engage with us.

#### Key priorities:

- a) ensure services are available for our community
- b) review Council's internal services and processes to ensure we are operating efficiently
- c) enhance the community's opportunity to maintain good health and wellbeing, including mental health
- d) we will increase the opportunity for residents to engage with Council about decisions that impact their community.

#### Services

Service area	Income	Expenditure	Surplus/(deficit)
Service area	\$	\$	\$
Aged and disability services	75,017	146,871	(71,854)
Executive services	107,281	946,883	(839,602)
Community services	12,978	352,766	(339,788)
Corporate services	-	243,574	(243,574)
Council administration	-	294,185	(294,185)
Customer services	-	211,378	(211,378)
Early years	1,238,816	1,435,337	(196,521)
Financial services	(1,409,314)	866,095	(2,275,409)
Inclusive communities	-	-	-
Information technology	-	1,904,399	(1,904,399)
Library services	-	244,146	(244,146)
Municipal health and wellbeing	1,000	8,200	(7,200)
Organisation development	50,000	1,676,565	(1,626,565)
Procurement	-	255,651	(255,651)
Rates and property	11,424,595	209,052	11,215,543
Records management	-	110,019	(110,019)
Works	-	268,381	(268,381)
Total	11,500,373	9,173,502	2,326,871

# 2.2 Service performance outcome indicators

These service performance outcome indicators are those prescribed in accordance with the Regulations and are reported within Council's Performance Statement.

Indicator	Performance measure	Computation					
Governance							
Satisfaction	Satisfaction with Council Decisions (Community satisfaction rating out of 100 with how Council has performed in making decisions in the interests of the community)	Community satisfaction rating out of 100 with the performance of Council in making decisions in the interest of the community					
	Statutory planning	I					
Decision making	Council planning decisions upheld at VCAT (Percentage of planning application decisions subject to review by VCAT and that were not set aside)	[Number of VCAT decisions that did not set aside Council's decision in relation to a planning application / Number of VCAT decisions in relation to planning applications] x100					
	Roads						
Satisfaction	Satisfaction with sealed local roads (Community satisfaction rating out of 100 with how Council has performed on the condition of sealed local roads)	Community satisfaction rating out of 100 with how Council has performed on the condition of sealed local roads					
	Libraries						
Participation	Active library borrowers (Percentage of the municipal population that are active library members)	[The sum of the number of active library borrowers in the last 3 financial years / The sum of the population in the last 3 financial years] x100					
	Waste collection						
Waste diversion	Kerbside collection waste diverted from landfill (Percentage of garbage, recyclables and green organics collected from kerbside bins that is diverted from landfill)	[Weight of recyclables and green organics collected from kerbside bins / Weight of garbage, recyclables and green organics collected from kerbside bins] x100					
	Aquatic facilities	Number of visits to					
Utilisation	Otilisation of aquatic facilities (The number of visits to aquatic facilities per head of municipal population)	Number of visits to aquatic facilities / Municipal population					
	Animal management	Number of consessed					
Health and safety	Animal management prosecutions (Number of successful animal management prosecutions)	Number of successful animal management prosecutions					

# 2.3 Service performance outcome indicators (continued)

Indicator	Performance measure	Computation						
Food safety								
Health and safety	Critical and major non-compliance notifications (Percentage of critical and major non-compliance outcome notifications that are followed up by Council)	[Number of critical non-compliance notifications and major non-compliance notifications about a food premises followed up / Number of critical non-compliance notifications and major non-compliance notifications about food premises] x100						
	Maternal and child health							
Participation	Participation in the MCH service (percentage of children enrolled who participate in the MCH service							
Participation	Participation in MCH service by Aboriginal children (Percentage of Aboriginal children enrolled who participate in the MCH service)	[Number of Aboriginal children who attend the MCH service at least once (in the year) / Number of Aboriginal children enrolled in the MCH service] x100						

# 2.4 Reconciliation with budgeted operating result

	Income	Expenditure	Surplus/(deficit)
Activity	\$	\$	. ` ` \$
Aged and disability services	75,017	146,871	(71,854)
Assets and infrastructure	60,274	1,741,055	(1,680,781)
Building and property maintenance	111	1,244,955	(1,244,844)
Building regulation	88,905	279,234	(190,329)
Executive services	107,281	946,883	(839,602)
Commercial services	284,275	51,335	232,940
Community planning	-	250,000	(250,000)
Community services	12,978	352,766	(339,788)
Community support	-	1,899,683	(1,899,683)
Community wellbeing	-	345,252	(345,252)
Corporate services	-	243,574	(243,574)
Council administration	-	294,185	(294,185)
Customer services	-	211,378	(211,378)
Development and compliance	-	250,475	(250,475)
Early years	1,238,816	1,435,337	(196,521)
Economic development	43,873	22,430	21,443
Emergency management	569,247	681,645	(112,398)
Financial services	(1,409,314)	866,095	(2,275,409)
Governance	182,275	1,847,729	(1,665,454)
Inclusive communities	-	-	0

# 2.4 Reconciliation with budgeted operating result (continued)

	Income	Expenditure	Surplus/(deficit)
Activity	\$	\$	\$
Information technology	-	1,904,399	(1,904,399)
Library services	-	244,146	(244,146)
Local laws and animal management	79,087	271,476	(192,389)
Local road maintenance	26,464	6,043,935	(6,017,471)
Major projects and grants	-	0	0
Municipal health and wellbeing	1,000	8,200	(7,200)
Operations	-	293,055	(293,055)
Organisation development	50,000	1,676,565	(1,626,565)
Parks and townships	351,944	1,725,150	(1,373,206)
Procurement	-	255,651	(255,651)
Project management	3,820,374	100,000	3,720,374
Public health	53,864	168,597	(114,733)
Rates and property	11,424,595	209,052	11,215,543
Records management	-	110,019	(110,019)
Strategic and statutory planning	84,383	328,422	(244,039)
Tourism	-	456,980	(456,980)
Waste management	2,346,626	2,354,599	(7,973)
Works	-	268,381	(268,381)
Total	19,492,075	29,529,509	(10,037,434)
Expenses added in:			
Depreciation			(10,725,233)
Surplus/(deficit) before funding so	(20,762,666)		
Carpias/(acrisis) serere rananing se	41000		(20,702,000)
Funding sources added in:			
Rates and charges revenue	11,327,912		
Waste charge revenue			2,300,646
Operating surplus/(deficit) for the	year		(7,134,109)

# **3 FINANCIAL STATEMENTS**

This section presents information in regard to the Financial Statements and Statement of Human Resources. The budget information for the year 2025/26 has been supplemented with projections to 2028/29.

This section includes the following financial statements prepared in accordance with the Local Government Act 2020 and the Local Government (Planning and Reporting) Regulations 2020.

- 3.1 Comprehensive Income Statement
- 3.2 Balance Sheet
- 3.3 Statement of Changes in Equity
- 3.4 Statement of Cash Flows
- 3.5 Statement of Capital Works
- 3.6 Statement of Human Resources
- 3.7 Statement of Reserves

# 3.1 COMPREHENSIVE INCOME STATEMENT FOR THE FOUR YEARS ENDED 30 JUNE 2029

		Forecast				
		Actual	Budget		Projections	
		2024/25	2025/26	2026/27	2027/28	2028/29
	NOTES	\$	\$	\$	\$	\$
Income / Revenue						
Rates and charges	4.1.1	13,181,344	13,663,558	14,158,160	14,586,052	15,026,939
Statutory fees and fines	4.1.2	307,802	308,848	321,198	330,829	340,746
User fees	4.1.3	613,082	681,460	700,590	720,269	740,515
Grants - operating	4.1.4	34,230,399	13,326,837	13,062,221	13,374,164	13,693,594
Grants - capital	4.1.4	8,341,110	3,820,374	4,536,695	4,775,467	4,775,467
Contributions - monetary	4.1.5	16,989	-	-	-	-
Reimbursements	4.1.6	427,821	519,556	343,064	346,588	350,221
Regional Roads Victoria	4.1.7	-	-	-	-	-
Net gain/(loss) on disposal of property, infrastructure, plant and equipment		-	-	-	-	_
Other income	4.1.8	1,900,000	800,000	800,000	800,000	800,000
Total income / revenue		59,018,547	33,120,633	33,921,929	34,933,369	35,727,482
Expenses		Т	T	T	T	
Employee costs	4.1.9	14,793,572	15,313,133	14,932,794	15,382,288	15,845,286
Materials and services	4.1.10	36,749,690	13,848,489	13,576,031	13,930,349	14,658,875
Allowance for impairment losses		-	-	-	-	-
Depreciation - right of use assets	4.1.11	10,514,934	10,725,233	10,939,738	11,158,532	11,381,703
Borrowing costs		-	-	-	-	-
Finance costs - leases		-	-	-	-	-
Other expenses	4.1.12	358,588	367,887	389,114	415,485	429,387
Total expenses		62,416,784	40,254,742	39,837,677	40,886,654	42,315,252
Surplus/(deficit) for the y	ear	(3,398,237)	(7,134,109)	(5,915,748)	(5,953,284)	(6,587,770)
Other comprehensive inc	ome				1	
Other comprehensive						
income		-	-	-	-	-
Total other comprehensi	ve					
income		-	-	-	-	-
Total comprehensive res	ult	(3,398,237)	(7,134,109)	(5,915,748)	(5,953,284)	(6,587,770)

# 3.2 BALANCE SHEET FOR THE FOUR YEARS ENDED 30 JUNE 2029

OTES	Forecast Actual 2024/25 \$	Budget 2025/26 \$	2026/27	Projections 2027/28	2028/29
OTES	2024/25	2025/26		2027/28	2028/29
OTES					2020/29
0120	Ψ	Ψ		\$1	\$
				Ψ	
	25,176,405	20,488,527	16,427,173	12,194,824	7,394,146
	20,170,400	20,400,021	10,427,170	12,104,024	7,004,140
	1,133,815	636,022	655,577	675,736	691,545
					293,630
	293,030	293,030	293,030	293,030	293,030
		-	- +		<del>-</del>
		-	- +		
	404 005	404.005	404 005	404 005	404.005
101					491,805
4.2.1	27,095,655	21,909,984	17,868,185	13,655,995	8,871,126
	_	_	_	-	_
	434.798.327	445.445.116	457.165.334	469.399.214	481,959,681
	-	-	-	-	-
	2.705.783	2,705,783	2,705,783	2,705,783	2,705,783
4.2.1					484,665,464
					493,536,590
	,,	,,	,,	,,	,,
	1,113,248	426,491	418,954	430,375	452,648
	527,052	500,700	475,665	451,882	429,287
	2,378,022	2,289,653	2,203,606	2,114,979	2,023,693
4.2.3	-	-	-	-	-
	-	-	-	-	-
4.2.2	4,018,322	3,216,844	3,098,225	2,997,236	2,905,628
	2,124,214	2,462,215	2,796,895	3,143,144	3,501,390
	, ,	, ,	, ,		
4.2.3	-	-	-	-	-
	-	-	-	-	-
4.2.4	-	-	-	-	-
4.2.2	2,124,214	2,462,215	2,796,895	3,143,144	3,501,390
	6,142,536	5,679,059	5,895,120	6,140,380	6,407,018
	458,457,229	464,381,824	471,844,182	479,620,612	487,129,572
	101,965,199	94.539.359	87,837,855	81,065,285	73,904,423
					397,119,127
<del>-  </del>					16,106,022
	458,457,229	464,381,824	471,844,182	479,620,612	487,129,572
	4.2.3 4.2.4 <b>4.2.2</b> 4.2.3	434,798,327 - 2,705,783 4.2.1 437,504,110 464,599,765  1,113,248 527,052 2,378,022 4.2.3 - 4.2.4 - 4.2.2 4,018,322  2,124,214 4.2.3 - 4.2.4 - 4.2.2 2,124,214 4.2.3 - 4.2.4 - 4.2.5 6,142,536	491,805 491,805 4.2.1 27,095,655 21,909,984	491,805 491,805 491,805 4.2.1 27,095,655 21,909,984 17,868,185	491,805

# 3.3 STATEMENT OF CHANGES IN EQUITY FOR THE FOUR YEARS ENDED 30 JUNE 2029

		Accumulated	Revaluation	
	Total	surplus	reserve	Other reserves
2025 Forecast Actual	\$	\$	\$	\$
Balance at beginning of the financial year	449,337,678	100,714,871	330,338,083	18,284,724
Surplus / (deficit) for the year	(3,398,237)	(3,398,237)	-	-
Net asset revaluation gain / (loss)	12,517,788	-	12,517,788	-
Transfer to other reserves	-	(5,729,487)	-	5,729,487
Transfer from other reserves	-	10,378,053	-	(10,378,053)
Balance at end of financial year	458,457,229	101,965,199	342,855,871	13,636,159

		Accumulated	Revaluation	
	Total	surplus	reserve	Other reserves
2026 Budget	\$	\$	\$	\$
Balance at beginning of the financial year	458,457,229	101,965,199	342,855,871	13,636,159
Surplus / (deficit) for the year	(7,134,109)	(7,134,109)	-	-
Net asset revaluation gain / (loss)	13,058,704	-	13,058,704	-
Transfer to other reserves	-	(2,023,481)	-	2,023,481
Transfer from other reserves	-	1,731,750	-	(1,731,750)
Balance at end of financial year	464,381,824	94,539,359	355,914,575	13,927,890

		Accumulated	Revaluation	
	Total	surplus	reserve	Other reserves
2027 Projection	\$	\$	\$	\$
Balance at beginning of the financial year	464,381,824	94,539,359	355,914,575	13,927,890
Surplus / (deficit) for the year	(5,915,748)	(5,915,748)	-	-
Net asset revaluation gain / (loss)	13,378,107	-	13,378,107	-
Transfer to other reserves	-	(2,033,616)	-	2,033,616
Transfer from other reserves	-	1,247,861	-	(1,247,861)
Balance at end of financial year	471,844,182	87,837,855	369,292,682	14,713,645

		Accumulated	Revaluation	
	Total	surplus	reserve	Other reserves
2028 Projection	\$	\$	\$	\$
Balance at beginning of the financial year	471,844,182	87,837,855	369,292,682	14,713,645
Surplus / (deficit) for the year	(5,953,284)	(5,953,284)	-	-
Net asset revaluation gain / (loss)	13,729,715	-	13,729,715	-
Transfer to other reserves	-	(2,044,045)	-	2,044,045
Transfer from other reserves	-	1,224,760	-	(1,224,760)
Balance at end of financial year	479,620,612	81,065,285	383,022,397	15,532,930

		Accumulated	Revaluation	
	Total	surplus	reserve	Other reserves
2029 Projection	\$	\$	\$	\$
Balance at beginning of the financial year	479,620,612	81,065,285	383,022,397	15,532,930
Surplus / (deficit) for the year	(6,587,770)	(6,587,770)	-	-
Net asset revaluation gain / (loss)	14,096,730	-	14,096,730	-
Transfer to other reserves	-	(2,054,764)	-	2,054,764
Transfer from other reserves	-	1,481,672	-	(1,481,672)
Balance at end of financial year	487,129,572	73,904,423	397,119,127	16,106,022

# 3.4 STATEMENT OF CASH FLOWS FOR THE FOUR YEARS ENDED 30 JUNE 2029

		1				
		Forecast				
		Actual	Budget		Projections	
	NOTES	2024/25 \$	2025/26 \$	2026/27 \$	2027/28 \$	2028/29
Cash flows from operatir			Ψ	Ψ	Ψ	Ψ
Receipts	19 00000					
Rates and charges		13,679,242	14,078,101	14,327,482	14,752,947	15,207,291
Statutory fees and fines		269,953	364,804	325,666	335,429	345,980
User fees		971,829	919,096	705,802	725,601	748,213
Grants - operating		34,915,007	13,593,374	13,323,465	13,641,647	13,967,466
Grants - capital		7,085,432	3,896,781	4,627,429	4,870,976	4,870,976
Contributions - monetary		17,329	-	-	-	-
Interest received		2,038,803	800,000	800,000	800,000	800,000
Trust funds and deposits to	aken	-	-	-	-	-
Other receipts	alton	436,377	529,947	349,925	353,520	357,225
Net GST refund/payment		(208,270)	(208,270)	(208,270)	(208,270)	(208,270)
Operating receipts		59,205,702	33,973,833	34,251,499	35,271,850	36,088,881
Payments		03,200,702	00,570,000	04,201,433	00,271,000	00,000,001
Employee costs		(14,582,662)	(15,091,825)	(14,713,053)	(15,154,136)	(15,608,385)
Materials and services		(38,347,489)	(15,230,216)	(14,292,916)	(14,663,581)	(15,413,139)
Trust funds and deposits re	onoid	(27,740)	(26,352)	(25,035)	(23,783)	(22,595)
Short-term, low value and		(27,740)	(20,332)	(23,033)	(23,763)	(22,393)
lease payments	variable	_	_	_	_	_
Other payments		_	-	-	-	_
Operating payments		(52,957,891)	(30,348,393)	(29,031,004)	(29,841,500)	(31,044,119)
		(02,001,001)	(00,010,000)	(=0,001,001,	(=0,011,000)	(0.,0,)
Net cash provided						
by/(used in) operating						
, , , , ,						
activities	4.4.1	6,247,811	3,625,440	5,220,495	5,430,350	5,044,762
activities			3,625,440	5,220,495	5,430,350	5,044,762
activities  Cash flows from investin			3,625,440	5,220,495	5,430,350	5,044,762
activities  Cash flows from investin Payments for property,	g activiti	ies				
Cash flows from investin Payments for property, infrastructure, plant and ed	g activiti	(16,027,685)	<b>3,625,440</b> (8,313,318)	<b>5,220,495</b> (9,281,849)	<b>5,430,350</b> (9,662,699)	
Cash flows from investin Payments for property, infrastructure, plant and ed Decrease in term deposits	<b>g activit</b> i uipment	ies				
Cash flows from investin Payments for property, infrastructure, plant and ed Decrease in term deposits Loans and advances made	g activiti quipment	(16,027,685)				
Cash flows from investin Payments for property, infrastructure, plant and ed Decrease in term deposits Loans and advances made Payments of loans and advances and	g activiti quipment	(16,027,685)			(9,662,699)	
Cash flows from investine Payments for property, infrastructure, plant and educates in term deposits Loans and advances made Payments of loans and advanced Net cash provided	g activiti quipment	(16,027,685) 32,197,145	(8,313,318) - -	(9,281,849) - -	(9,662,699) - -	(9,845,440) - -
Cash flows from investing Payments for property, infrastructure, plant and educates in term deposits Loans and advances made Payments of loans and advances with the cash provided by/(used in) investing	g activiti quipment	(16,027,685) 32,197,145	(8,313,318) - - -	(9,281,849) - - -	(9,662,699) - - -	(9,845,440) - - -
Cash flows from investine Payments for property, infrastructure, plant and educates in term deposits Loans and advances made Payments of loans and advanced Net cash provided	g activiti quipment	(16,027,685) 32,197,145	(8,313,318) - -	(9,281,849) - -	(9,662,699) - -	(9,845,440) - - -
activities  Cash flows from investin Payments for property, infrastructure, plant and ed Decrease in term deposits Loans and advances made Payments of loans and adv Net cash provided by/(used in) investing activities	g activiti	(16,027,685) 32,197,145 - 16,169,460	(8,313,318) - - -	(9,281,849) - - -	(9,662,699) - - -	(9,845,440) - - - -
Cash flows from investing Payments for property, infrastructure, plant and educates in term deposits Loans and advances made Payments of loans and advances with the cash provided by/(used in) investing	g activiti	(16,027,685) 32,197,145 - 16,169,460	(8,313,318) - - -	(9,281,849) - - -	(9,662,699) - - -	(9,845,440) - - - -
activities  Cash flows from investin Payments for property, infrastructure, plant and ed Decrease in term deposits Loans and advances made Payments of loans and adv Net cash provided by/(used in) investing activities  Cash flows from financin Finance costs	g activiti	(16,027,685) 32,197,145 - 16,169,460	(8,313,318) - - -	(9,281,849) - - -	(9,662,699) - - -	(9,845,440) - - -
activities  Cash flows from investin Payments for property, infrastructure, plant and ed Decrease in term deposits Loans and advances made Payments of loans and adv Net cash provided by/(used in) investing activities  Cash flows from financin	g activiti	(16,027,685) 32,197,145 - 16,169,460	(8,313,318) - - -	(9,281,849) - - -	(9,662,699) - - -	(9,845,440) - - -
activities  Cash flows from investin Payments for property, infrastructure, plant and ed Decrease in term deposits Loans and advances made Payments of loans and adv Net cash provided by/(used in) investing activities  Cash flows from financin Finance costs Repayment of lease	g activiti	(16,027,685) 32,197,145 - 16,169,460	(8,313,318) - - -	(9,281,849) - - -	(9,662,699) - - -	(9,845,440) - - -
activities  Cash flows from investin Payments for property, infrastructure, plant and ed Decrease in term deposits Loans and advances made Payments of loans and advances made by/(used in) investing activities  Cash flows from financin Finance costs Repayment of lease liabilities	g activiti	(16,027,685) 32,197,145 - 16,169,460	(8,313,318) - - -	(9,281,849) - - -	(9,662,699) - - -	(9,845,440) - - -
activities  Cash flows from investin Payments for property, infrastructure, plant and ed Decrease in term deposits Loans and advances made Payments of loans and adv Net cash provided by/(used in) investing activities  Cash flows from financin Finance costs Repayment of lease liabilities  Net cash provided by	g activiti	(16,027,685) 32,197,145 - 16,169,460	(8,313,318) - - -	(9,281,849) - - -	(9,662,699) - - -	(9,845,440) - - -
activities  Cash flows from investin Payments for property, infrastructure, plant and ed Decrease in term deposits Loans and advances made Payments of loans and adv Net cash provided by/(used in) investing activities  Cash flows from financin Finance costs Repayment of lease liabilities  Net cash provided by (used in) financing activities	g activities vances  4.4.2  g activit  4.4.3	(16,027,685) 32,197,145 - 16,169,460	(8,313,318) - - -	(9,281,849) - - -	(9,662,699) - - -	(9,845,440) - - -
activities  Cash flows from investin Payments for property, infrastructure, plant and ed Decrease in term deposits Loans and advances made Payments of loans and advances made by/(used in) investing activities  Cash flows from financin Finance costs Repayment of lease liabilities  Net cash provided by (used in) financing activities	g activities vances  4.4.2  g activit  4.4.3	(16,027,685) 32,197,145 - 16,169,460 ies -	(8,313,318) - - - (8,313,318) - -	(9,281,849) (9,281,849)	(9,662,699) (9,662,699)	(9,845,440) - - - (9,845,440)
activities  Cash flows from investin Payments for property, infrastructure, plant and ed Decrease in term deposits Loans and advances made Payments of loans and adv Net cash provided by/(used in) investing activities  Cash flows from financin Finance costs Repayment of lease liabilities  Net cash provided by (used in) financing activities  Net increase/(decrease) i and cash equivalents	g activiti	(16,027,685) 32,197,145 - 16,169,460	(8,313,318) - - -	(9,281,849) - - -	(9,662,699) - - -	(9,845,440) - - - (9,845,440)
activities  Cash flows from investin Payments for property, infrastructure, plant and ed Decrease in term deposits Loans and advances made Payments of loans and adv Net cash provided by/(used in) investing activities  Cash flows from financin Finance costs Repayment of lease liabilities Net cash provided by (used in) financing activities  Net increase/(decrease) i and cash equivalents Cash and cash equivalents	g activiti	(16,027,685) 32,197,145 - 16,169,460 ies - 22,417,271	(8,313,318) - - - (8,313,318) - - - (4,687,878)	(9,281,849) (9,281,849) (4,061,354)	(9,662,699) (9,662,699) (4,232,349)	(9,845,440) 
activities  Cash flows from investin Payments for property, infrastructure, plant and ed Decrease in term deposits Loans and advances made Payments of loans and adv Net cash provided by/(used in) investing activities  Cash flows from financin Finance costs Repayment of lease liabilities Net cash provided by (used in) financing activities  Net increase/(decrease) i and cash equivalents Cash and cash equivalents beginning of the year	g activiti	(16,027,685) 32,197,145 - 16,169,460 ies -	(8,313,318) - - - (8,313,318) - -	(9,281,849) (9,281,849)	(9,662,699) (9,662,699)	(9,845,440) 
activities  Cash flows from investin Payments for property, infrastructure, plant and ed Decrease in term deposits Loans and advances made Payments of loans and adv Net cash provided by/(used in) investing activities  Cash flows from financin Finance costs Repayment of lease liabilities Net cash provided by (used in) financing activities  Net increase/(decrease) i and cash equivalents Cash and cash equivalents beginning of the year Cash and cash	g activities a section of the sectio	(16,027,685) 32,197,145 - 16,169,460 ies - 22,417,271	(8,313,318) - - - (8,313,318) - - - (4,687,878)	(9,281,849) (9,281,849) (4,061,354)	(9,662,699) (9,662,699) (4,232,349)	(9,845,440) - -
activities  Cash flows from investin Payments for property, infrastructure, plant and ed Decrease in term deposits Loans and advances made Payments of loans and adv Net cash provided by/(used in) investing activities  Cash flows from financin Finance costs Repayment of lease liabilities Net cash provided by (used in) financing activities  Net increase/(decrease) i and cash equivalents Cash and cash equivalents beginning of the year	g activities a section of the sectio	(16,027,685) 32,197,145 - 16,169,460 ies - 22,417,271	(8,313,318) - - - (8,313,318) - - - (4,687,878)	(9,281,849) (9,281,849) (4,061,354)	(9,662,699) (9,662,699) (4,232,349)	(9,845,440) - - - (9,845,440) - - - (4,800,678)

# 3.5 STATEMENT OF CAPITAL WORKS FOR THE FOUR YEARS ENDED 30 JUNE 2029

		Forecast				
		Actual	Budget		Projections	
		2024/25	2025/26	2026/27	2027/28	2028/29
	NOTES	\$	\$	\$	\$	\$
Capital works areas						
Land and buildings		892,469	399,000	405,000	405,000	405,000
Office furniture and equipm	ent	157,200	43,500	115,000	115,000	115,000
Plant and equipment		1,333,297	1,390,000	1,330,968	1,334,221	1,588,732
Footpaths		998,700	375,402	532,217	547,670	551,938
Roadworks		5,162,256	4,792,256	5,903,261	6,422,830	6,460,026
Urban and road drainage		1,533,953	767,500	350,000	350,000	350,000
Recreation, leisure and cor	nmunity					
facilities		3,556,814	839,910	866,010	734,937	619,304
Parks, open space and						
streetscapes		2,605,414	-	-	-	-
Other infrastructure		-	-	-	-	-
Total capital works	4.5.1	16,240,103	8,607,568	9,502,456	9,909,658	10,090,000
Represented by:						
New asset expenditure		1,982,952	1,838,374	1,445,968	1,449,221	1,703,732
Asset renewal expenditure		7,437,320	6,306,694	694 8,056,488 8,460,43		8,386,268
Asset expansion expenditu	re	2,960,301	-	-	-	-
Asset upgrade expenditure		3,859,530	462,500	-	-	-
Total capital works exper	diture	16,240,103	8,607,568	9,502,456	9,909,658	10,090,000

Total capital works expenditure	16,240,103	8,607,568	9,502,456	9,909,658	10,090,000
Sale of assets	212,418	294,250	220,607	246,961	244,560
Reserves	1,085,879	1,119,250	1,205,361	1,182,260	1,439,172
Council cash	6,821,889	3,373,694	3,539,794	3,704,970	3,630,801
Grants / contributions	8,119,917	3,820,374	4,536,694	4,775,467	4,775,467
Funding sourced represented by					
	\$	\$	\$	\$	\$
	2024/25	2025/26	2026/27	2027/28	2028/29
	Actual	Budget		Projections	
	Forecast				
Total capital works expenditure	16,240,103	8,607,568	9,502,456	9,909,658	10,090,000
Contractors	8,124,409	3,037,642	4,183,377	4,483,759	4,513,063
Creditors	8,115,694	5,569,926	5,319,079	5,425,899	5,576,937
Labour	-	-	-	-	-
Expenditure type					
	\$	\$	\$	\$	\$
	2024/25	2025/26	2026/27	2027/28	2028/29
	Actual	Budget		Projections	
	Forecast				

# 3.6 STATEMENT OF HUMAN RESOURCES FOR THE FOUR YEARS ENDED 30 JUNE 2029

Total staff numbers EFT	146.38	142.38	135.38		135.38
Employees	146.38	142.38	135.38	135.38	135.38
Staff numbers EFT**	EFT	EFT	EFT	EFT	EFT
Total staff expenditure*	13,053,181	13,192,426	12,842,197	13,233,416	13,636,836
	12 052 101	12 102 126	12 942 107	12 222 446	12 626 926
Employee labour - capital	_	_	-	-	-
Employee labour - operating	13,053,181	13,192,426	12,842,197	13,233,416	13,636,836
Staff expenditure					
	\$	\$	\$	\$	\$
	2024/25	2025/26	2026/27	2027/28	2028/29
	Actual	Budget	Projections		
	Forecast				

<sup>\*</sup> Excludes employee oncost

A summary of human resources expenditure categories according to the organisation structure of Council is included below:

	Budget	Permanent Full	Permanent
Directorate	2025/26	Time	Part Time
Staff cost			
Executive services	934,407	703,296	231,112
Community wellbeing	2,607,347	1,194,222	1,413,125
Corporate services	2,353,423	1,932,043	421,380
Operations	7,297,249	6,643,971	653,278
Total permanent staff			
expenditure	13,192,426	10,473,531	2,718,895
Other employee related			
expenditure	2,120,707		
Capitalised labour costs	-		
Total expenditure	15,313,133		

A summary of the number of equivalent full time (EFT) Council staff in relation to the above expenditure is included below:

	Budget	Permanent Full	Permanent
Directorate	2025/26	Time	Part Time
Staff EFT			
Executive services	7.57	5.00	2.57
Community wellbeing	26.92	11.00	15.92
Corporate services	23.53	19.00	4.53
Operations	84.36	76.00	8.36
Total staff	142.38	111.00	31.38

<sup>\*\*</sup> Equivalent Full Time

# 3.6 STATEMENT OF HUMAN RESOURCES (Continued) FOR THE FOUR YEARS ENDED 30 JUNE 2029

	Budget		Projections	
	2025/26	2026/27	2027/28	2028/29
	\$	\$	\$	\$
Executive services	Ψ	Ψ	Ψ	Ψ
Permanent - Full time				
- Female	100,512	103,527	106,633	109,832
- Male	602,784	620,868	639,494	658,678
Permanent - Part time	002,704	020,000	000,404	000,070
- Female	157,052	161,764	166,616	171,615
- Male	74,060	76,282	78,570	80,927
Total executive services	934,408	962,440	991,313	1,021,053
Community wellbeing	00.1,100	552,115	00.,0.0	.,02.,000
Permanent - Full time				
- Female	732,683	754,663	777,303	800,622
- Male	461,539	475,385	489,647	504,336
Permanent - Part time	101,000	170,000	100,017	001,000
- Female	1,322,951	1,362,640	1,403,519	1,445,624
- Male	90,174	92,879	95,666	98,536
Total community wellbeing	2,607,347	2,685,567	2,766,134	2,849,118
Corporate services	, ,	, ,	, ,	. ,
Permanent - Full time				
- Female	1,462,740	1,426,622	1,469,421	1,513,503
- Male	469,303	403,382	415,484	427,948
Permanent - Part time		,	-, -	,
- Female	421,380	434,021	447,042	460,453
- Male	-	-	-	-
Total corporate services	2,353,423	2,264,026	2,331,946	2,401,905
Operations			ĺ	
Permanent - Full time				
- Female	504,646	519,785	535,379	551,440
- Male	6,139,325	5,737,502	5,915,580	6,099,465
Permanent - Part time				
- Female	152,307	156,876	161,582	166,430
- Male	500,971	516,000	531,480	547,425
Total operations	7,297,249	6,930,163	7,144,021	7,364,760
Casuals and temporary staff	-	-	- 1	-
Capitalised labour costs	-	-	-	-
Total staff expenditure	13,192,426	12,842,197	13,233,416	13,636,836

# 3.6 STATEMENT OF HUMAN RESOURCES (Continued) FOR THE FOUR YEARS ENDED 30 JUNE 2029

	Budget		Projections		
	2025/26	2026/27	2027/28	2028/29	
	EFT	EFT	EFT	EFT	
Executive services					
Permanent - Full time					
- Female	1.00	1.00	1.00	1.00	
- Male	4.00	4.00	4.00	4.00	
Permanent - Part time					
- Female	1.83	1.83	1.83	1.83	
- Male	0.74	0.74	0.74	0.74	
Total executive services	7.57	7.57	7.57	7.57	
Community wellbeing					
Permanent - Full time					
- Female	7.00	7.00	7.00	7.00	
- Male	4.00	4.00	4.00	4.00	
Permanent - Part time					
- Female	14.65	14.65	14.65	14.65	
- Male	1.27	1.27	1.27	1.27	
Total community wellbeing	26.92	26.92	26.92	26.92	
Corporate services					
Permanent - Full time					
- Female	15.00	14.00	14.00	14.00	
- Male	4.00	3.00	3.00	3.00	
Permanent - Part time					
- Female	4.53	4.53	4.53	4.53	
- Male	0.00	0.00	0.00	0.00	
Total corporate services	23.53	21.53	21.53	21.53	
Operations					
Permanent - Full time					
- Female	6.00	6.00	6.00	6.00	
- Male	70.00	65.00	65.00	65.00	
Permanent - Part time					
- Female	1.43	1.43	1.43	1.43	
- Male	6.93	6.93	6.93	6.93	
Total operations	84.36	79.36	79.36	79.36	
Casuals and temporary staff	0.00	0.00	0.00	0.00	
Capitalised labour costs	0.00	0.00	0.00	0.00	
Total staff expenditure	142.38	135.38	135.38	135.38	

# 3.7 STATEMENT OF RESERVES FOR THE FOUR YEARS ENDED 30 JUNE 2029

		Forecast				
		Actual	Budget		Projections	
		2024/25	2025/26	2026/27	2027/28	2028/29
		\$	\$	\$	\$	\$
Discretionary						
Capital expenditure reserve	<b>;</b>	27,613	27,613	27,613	27,613	27,613
Caravan park development	reserve	480,358	613,298	853,714	1,101,839	1,357,906
Community planning reserv	/e	1,469,030	1,469,030	1,469,030	1,469,030	1,469,030
Gravel and sand pit reserve	9	432,218	80,319	201,079	324,559	450,816
Heritage loan scheme rese	rve	100,000	100,000	100,000	100,000	100,000
Land and buildings reserve	!	1,222,592	1,222,592	1,222,592	1,222,592	1,222,592
Little Lake Boort water rese	erve	17,604	17,604	17,604	17,604	17,604
Major projects reserve		378,485	378,485	378,485	378,485	378,485
Community loans scheme i	reserve	100,000	100,000	100,000	100,000	100,000
Superannuation liability res	erve	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000
Unsightly premises enforce	ment					
reserve		100,000	100,000	100,000	100,000	100,000
Unspent grants reserve		92,829	92,829	92,829	92,829	92,829
Waste management reserv	re e	379,510	414,450	449,390	484,330	519,270
Fleet replacement reserve		843,744	901,994	1,061,015	1,139,759	1,031,733
Information technology rese	erve	590,900	662,400	662,400	662,400	662,400
Plant replacement reserve		660,402	1,006,402	1,237,020	1,571,016	1,834,870
Professional development i	reserve	14,992	14,992	14,992	14,992	14,992
Swimming pool major proje	cts					
reserve		50,000	50,000	50,000	50,000	50,000
Urban drainage reserve		1,833,660	1,833,660	1,833,660	1,833,660	1,833,660
Flood restoration reserve		3,842,220	3,842,220	3,842,220	3,842,220	3,842,220
Total discretionary						
reserves	4.3.2	13,636,157	13,927,888	14,713,643	15,532,928	16,106,020

## **4 NOTES TO THE FINANCIAL STATEMENTS**

This section presents detailed information on material components of the financial statements. Council needs to assess which components are material, considering the dollar amounts and nature of these components.

### 4.1 Comprehensive income statement

### 4.1.1 Rates and charges

Rates and charges are required by the Act and Regulations to be disclosed in Council's budget.

As per the Local Government Act 2020, Council is required to have a Revenue and Rating Plan which is a four year plan for how Council will generate income to deliver the Council Plan, program and services and capital works commitments over a four-year period.

In developing the Budget, rates and charges were identified as an important source of revenue. Planning for future rate increases has therefore been an important component of the financial planning process. The Fair Go Rates System (FGRS) sets out the maximum amount councils may increase rates in a year. For 2025/26 the FGRS cap has been set at 3.00%. The cap applies to both general rates and municipal charges and is calculated on the basis of council's average rates and charges.

The level of required rates and charges has been considered in this context, with reference to Council's other sources of income and the planned expenditure on services and works to be undertaken for the community.

To achieve these objectives while maintaining service levels and a strong capital expenditure program, the average general rate and the municipal charge will increase by 3.00% in line with the rate cap.

This will raise total rates and charges for 2025/26 of \$13.6 million.

# 4.1.1 (a) The reconciliation of the total rates and charges to the Comprehensive Income Statement is as follows:

	Forecast Actual 2024/25 \$	Budget		Change %
General rates*	9,535,230	9,813,412	278,182	2.9%
Municipal charge*	1,462,743	1,514,500	51,757	3.5%
Garbage charge	1,594,801	1,708,806	114,005	7.1%
Kerbside recycling charge	553,566	591,840	38,274	6.9%
Total rates and charges	13,146,340	13,628,558	482,218	3.7%
Interest on rates and charges	35,004	35,000	- 4	0.0%

<sup>\*</sup> These items are subject to the rate cap established under the FGRS.

# 4.1.1 (b) The rate in the dollar to be levied as general rates under Section 158 of the Act for each type or class of land compared with the previous financial year

Type or class of land	2024/25 cents/\$CIV		
General	0.194080		- 3
Rural	0.170831	0.164762	-3.6%

# 4.1 Comprehensive income statement (continued)

4.1.1 (c) The estimated total amount to be raised by general rates in relation to each type or class of land, and the estimated total amount to be raised by general rates, compared with the previous financial year

	2024/25	2025/26	
Type or class of land	\$	\$	Change
General	2,460,098	2,444,359	-0.6%
Rural	7,075,132	7,369,053	4.2%
Total amount to be raised by rates	9,535,230	9,813,412	2.9%

4.1.1 (d) The number of assessments in relation to each type or class of land, and the total number of assessments, compared with the previous financial year

	2024/25	2025/26	
Type or class of land	number	number	Change
General	4,444	4,454	0.2%
Rural	3,595	3,597	0.1%
Total number of assessments	8,039	8,051	0.1%

- 4.1.1 (e) The basis of valuation is the Capital Improved Value (CIV).
- 4.1.1 (f) The estimated total value of each type or class of land, and the estimated total value of land, compared with the previous financial year

	2024/25	2025/26	
Type or class of land	\$	\$	Change
General	1,261,428,300	1,305,848,700	3.5%
Rural	4,129,761,200	4,472,550,200	8.3%
Total value of land	5,391,189,500	5,778,398,900	7.2%

4.1.1 (g) The municipal charge under Section 159 of the Act compared with the previous financial year

	Per rateable	Per rateable	
	property	property	
	2024/25	2025/26	
Type of charge	\$	\$	Change
Municipal	243	250	2.9%

4.1.1 (h) The estimated total amount to be raised by municipal charges compared with the previous financial year

	2024/25	2025/26	
Type of charge	\$	\$	Change
Municipal	1,462,743	1,514,500	3.5%

# 4.1 Comprehensive income statement (continued)

4.1.1 (i) The rate or unit amount to be levied for each type or service rate or charge under Section 162 of the Act compared with the previous financial year

	Per rateable	Per rateable	
	property	property	
	2024/25	2025/26	
Type of charge	\$	\$	Change
Garbage collection 140 litre	401	425	6.0%
Garbage collection 240 litre	545	578	6.1%
Kerbside recycling 240 litre	151	160	6.0%

4.1.1 (j) The estimated total amount to be raised by each type of service rate or charge, and the estimated total amount to be raised by service rates and charges, compared with the previous financial year

	2024/25	2025/26	
Type of charge	\$	\$	Change
Garbage charge	1,594,801	1,708,806	7.1%
Kerbside recycling charge	553,566	591,840	6.9%
Total	2,148,367	2,300,646	7.1%

4.1.1 (k) The estimated total amount to be raised by all rates and charges compared with the previous financial year

	2024/25	2025/26	
	\$	\$	Change
General rates	9,535,230	9,813,412	2.9%
Municipal charge	1,462,743	1,514,500	3.5%
Garbage and kerbside recycling charge	2,148,367	2,300,646	7.1%
Total rates and charges	13,146,340	13,628,558	3.7%

## 4.1.1 (I) Fair Go Rates System Compliance

Loddon Shire Council is fully compliant with the State Government's Fair Go Rates System. The table below details the budget assumptions consistent with the requirements of the Fair Go Rates System.

	2024/25	2025/26
	\$	\$
Total rates base	10,673,151	10,997,973
Number of rateable properties	8,039	8,051
Base average rate	1,327.67	1,366.04
Maximum rate increase (set by State Government)	2.75%	3.00%
Capped average rate	1,364.18	1,407.02
Maximum general rates and municipal charges revenue	10,966,663	11,327,912
Budgeted general rates and municipal charges revenue	10,966,663	11,327,912

## 4.1 Comprehensive income statement (continued)

4.1.1 (m) Any significant changes that may affect the estimated amounts to be raised by rates and charges

There are no known significant changes which may affect the estimated amounts to be raised by rates and charges. However, the total amount to be raised by rates and charges may be affected by:

- the making of supplementary valuations
- the variation of returned levels of value (e.g. valuation objections)
- changes in use of land such that rateable land becomes non-rateable land and vice versa
- changes in use of land such that general rateable land becomes rural rateable land and vice versa.

## 4.1.1 (n) Differential rates

The existing rating structure comprises one differential rate (rural properties) and a rate for general properties (residential and commercial). These rates are structured in accordance with the requirements of Section 161 "Differential Rates" of the Local Government Act 1989.

The rate and amount of rates payable in relation to land in each category of differential are:

- a general rate of 0.187185 cents in the dollar of CIV for all rateable general properties
- a rural rate of 0.164762 cents in the dollar of CIV for all rateable rural properties.

Each differential rate will be determined by multiplying the Capital Improved Value of the rateable land by the relevant cents in the dollar indicated above.

For the 2025/26 Budget, Council has defined a differential rate split of 12%, with rural rates having a rate in the dollar of 88% of the general rate. Council considers this as a fair allocation of rates across property types.

Under the Cultural and Recreation Lands Act 1963, provision is made for a Council to grant a rating concession to any "recreational lands" which meet the test of being "rateable land" under the Local Government Act 1989. Council has exempted all rateable recreation land from the payment of rates.

#### 4.1.2 Statutory fees and fines

	Forecast Actual			
	2024/25	2025/26	Change	Change
	\$	\$	\$	%
Building regulation	86,316	88,905	2,589	3.0%
Community Services	12,600	12,978	378	3.0%
Local laws and animal management	53,532	63,036	9,504	17.8%
Public health	58,621	47,294	(11,327)	-19.3%
Rates and property	14,808	12,252	(2,556)	-17.3%
Strategic and statutory planning	81,925	84,383	2,458	
Total statutory fees and fines	307,802	308,848	(1,412)	0.3%

Statutory fees relate mainly to fees and fines levied in accordance with legislation and include Public Health and Wellbeing Act 2008 registrations, Planning and Environment Act 1987 registrations, Building Act 1993 registrations, the Country Fire Authority Act 1958 registrations, and Domestic (Feral and Nuisance) Animals Act 1994 registrations. Increases in statutory fees are made in accordance with legislative requirements.

# 4.1 Comprehensive income statement (continued)

#### 4.1.3 User fees

	Forecast Actual 2024/25 \$	Budget 2025/26 \$	Change \$	Change %
Aged and disability services	70,308	72,417	2,109	3.0%
Assets and infrastructure	58,800	60,274	1,474	2.5%
Commercial services	131,964	284,275	152,311	115.4%
Early years	-	2,300	2,300	100.0%
Economic development	39,917	43,873	3,956	9.9%
Emergency management	5,004	-	(5,004)	-100.0%
Municipal health and wellbeing	8,246	1,000	(7,246)	-87.9%
Organisational development	43,584	-	(43,584)	-100.0%
Waste management	40,585	41,802	1,217	3.0%
Works	214,062	174,908	(39,154)	-18.3%
Other	612	611	(1)	-0.2%
Total user fees	613,082	681,460	68,378	11.2%

User charges relate mainly to the recovery of service delivery costs through the charging of fees to users of Council's services. These include gravel pit fees and royalties, rental from Council owned properties, and private works. A detailed listing of statutory fees and Council charges is available on Council's web site and can also be inspected at Council's customer service centre. In setting the budget, the key principle for determining the level of user charges has been to ensure that increases do not exceed CPI increases or market levels. Council has many varied sources of user charges.

### 4.1.4 Grants

Grants are required by the Act and Regulations to be disclosed in Council's annual budget.

	Forecast Actual 2024/25 \$	Budget		Change %
Grants were received in respect of t	he following:			
Summary of grants				
Commonwealth funded grants	35,652,894	15,808,365	(19,844,529)	-55.7%
State funded grants	6,918,615	1,338,846	(5,579,769)	-80.6%
Total grants received	42,571,509	17,147,211	(25,424,298)	-59.7%

# 4.1 Comprehensive income statement (continued)

# 4.1.4 Grants (Continued)

(a) Operating grants	Forecast Actual 2024/25 \$	Budget 2025/26 \$	Change \$	Change %
Recurrent - Commonwealth Governr				
VLGGC - local roads	6,516,960	6,634,805	117,845	1.8%
VLGGC - general	4,741,785	4,783,939	42,154	0.9%
Recurrent - State Government				
Aged and disability services	3,700	2,600	(1,100)	-29.7%
Early years	1,007,213	986,498	(20,715)	-2.1%
Local laws and animal management	15,675	16,051	376	2.4%
Parks and townships	85,000	-	(85,000)	-100.0%
Public health	6,416	6,570	154	2.4%
Rates and property	48,272	49,431	1,159	2.4%
Waste management	4,080	4,178	98	2.4%
Works	11,750	23,500	11,750	100.0%
Total recurrent grants	12,440,851	12,507,572	66,721	0.5%
Non-recurrent - Commonwealth Gov	ernment			
Emergency management	20,476,110	569,247	(19,906,863)	-97.2%
Project management	1,093,983	-	(1,093,983)	-100.0%
Non-recurrent State Government				
Community support	3,000	-	(3,000)	-100.0%
Early years	216,455	250,018	33,563	15.5%
Total non-recurrent grants	21,789,548	819,265	33,563	-96.2%
Total operating grants	34,230,399	13,326,837	100,284	-61.1%

Operating grants include all monies received from State and Federal sources for the purposes of funding the delivery of Council's services to ratepayers.

(b) Capital grants	Forecast Actual 2024/25 \$	Budget 2025/26 \$	Change \$	Change %
Recurrent - Commonwealth Government	nent			
Roads to Recovery	2,824,056	3,820,374	996,318	35.3%
Recurrent - State Government				
Commercial services	9,549	-	(9,549)	-100.0%
Total - recurrent capital grants	2,833,605	3,820,374	986,769	34.8%
Non-recurrent - Commonwealth Gov	rernment			
Nil	-	-	-	100.0%
Non-recurrent - State Government				
Major projects and grants	1,427,500	-	(1,427,500)	-100.0%
Project management	4,080,005	-	(4,080,005)	-100.0%
Total - non-recurrent capital grants	5,507,505	-	(5,507,505)	-100.0%
Total - capital grants	8,341,110	3,820,374	(4,520,736)	-54.2%

Capital grants include all monies received from State and Federal sources for the purposes of funding the capital works program.

# 4.1 Comprehensive income statement (continued)

#### 4.1.5 Contributions

	Forecast Actual 2024/25 \$	Budget		Change %
Monetary	16,989	-	(16,989)	-100.0%
Non-monetary	-	-	-	100.0%
Total contributions	16,989	-	- 16,989	100.0%

Contributions relate to monies paid by community groups and external parties towards capital and recurrent related projects.

#### 4.1.6 Reimbursements

	Forecast Actual 2024/25 \$	Budget		Change %
Executive office	75,000	104,137	29,137	38.8%
Emergency management	121,077		(121,077)	-100.0%
Governance	226,139	185,419	(40,720)	-18.0%
Organisational development	5,605	50,000	44,395	792.1%
Works	-	180,000	180,000	100.0%
Total reimbursements	427,821	519,556	91,735	21.4%

Reimbursements include diesel fuel rebates from the Taxation Office, insurance rebates, Workcover reimbursements, and training reimbursements.

## 4.1.7 Regional Roads Victoria

	Forecast Actual 2024/25 \$	Budget		Change %
Approved maintenance	-	-	-	0.0%
Provisional sum items	-	-	-	0.0%
Routine maintenance	-	-	-	0.0%
Total Regional Roads Victoria	-	-	-	0.0%

Council's contract with Regional Roads Victoria includes an "as of right" amount for routine maintenance works. The current contract expired at 31 December 2023.

#### 4.1.8 Other income

	Forecast Actual 2024/25 \$	Budget		Change %
Interest	1,900,000	800,000	(1,100,000)	-57.9%
Reversal of impairment losses	-	-	-	0.0%
Total other income	1,900,000	800,000	(1,100,000)	-57.9%

Other income relates to a range of items such as interest revenue on investments and rate arrears.

# 4.1 Comprehensive income statement (continued)

# 4.1.9 Employee costs

	Forecast Actual 2024/25 \$	Budget		Change %
Wages and salaries	12,749,489	13,192,426	442,937	3.5%
Workcover	406,563	375,367	(31,196)	-7.7%
Superannuation	1,506,520	1,597,340	90,820	6.0%
Fringe benefits tax	131,000	148,000	17,000	13.0%
Total employee costs	14,793,572	15,313,133	519,561	3.5%

Employee costs include all labour related expenditure such as wages and salaries and on-costs such as allowances, leave entitlements, employee superannuation, rostered days off, Workcover premium and Fringe Benefits Tax for all salaries and wages. Salaries and wages that relate to capital works are not included in operating expenditure but is included in the tables below for full transparency.

## 4.1.10 Materials, services and contracts

	Forecast Actual 2024/25 \$	Budget 2025/26 \$	Change \$	Change %
Aged and disability services	194,356	127,787	(66,569)	-34.3%
Assets and infrastructure	332,996	253,640	(79,356)	-23.8%
Building and property maintenance	881,676	888,687	7,011	0.8%
Building regulation	10,548	10,801	253	2.4%
Executive office	190,208	231,467	41,259	21.7%
Commercial services	43,992	51,335	7,343	16.7%
Community planning	1,017,334	250,000	(767,334)	-75.4%
Community services	57,600	59,116	1,516	2.6%
Community support	1,418,886	1,250,648	(168,238)	-11.9%
Community wellbeing	50,004	50,000	(4)	0.0%
Corporate services	25,004	50,000	24,996	100.0%
Council administration	285,548	23,873	(261,675)	-91.6%
Customer services	47,600	48,640	1,040	2.2%
Development and compliance	4,927	5,045	118	2.4%
Early years	561,032	303,614	(257,418)	-45.9%
Economic development	30,301	22,430	(7,871)	-26.0%
Emergency management	21,375,285	11,402	(21,363,883)	-99.9%
Financial services	87,649	49,684	(37,965)	-43.3%
Governance	1,121,968	1,092,453	(29,515)	-2.6%
Information technology	1,449,726	1,647,926	198,200	13.7%
Library services	238,424	244,146	5,722	2.4%
Local laws and animal management	241,330	24,951	(216,379)	-89.7%
Local road maintenance	507,095	650,038	142,943	28.2%
Major projects and grants	13,000	-	(13,000)	-100.0%
Municipal health and wellbeing	99,824	8,200	(91,624)	-91.8%
Organisation development	556,501	712,135	155,634	28.0%
Parks and townships	352,917	294,882	(58,035)	-16.4%
Procurement	-	5,000	5,000	100.0%
Project management	464,658	100,000	(364,658)	-78.5%
Public health	240,890	52,948	(187,942)	-78.0%
Rates and property	20,460	34,048	13,588	66.4%

# 4.1 Comprehensive income statement (continued)

# 4.1.10 Materials, services and contracts (Continued)

	Forecast Actual 2024/25 \$	Budget		Change %
Records management	10,464	10,715	251	2.4%
Strategic and statutory planning	18,312	8,391	(9,921)	-54.2%
Tourism	344,714	221,506	(123,208)	-35.7%
Waste management	1,832,946	1,875,531	42,585	2.3%
Works	2,621,515	3,177,450	555,935	21.2%
Total materials, services and contracts	36,749,690	13,848,489	(22,901,201)	-62.3%

Materials, services and contracts include the purchase of consumables, payments to contractors for the provision of services and utility costs.

## 4.1.11 Depreciation - right of use assets

	Forecast Actual 2024/25 \$	Budget 2025/26 \$	Change \$	Change %
Roads	5,743,115	5,857,977	114,862	2.0%
Buildings	2,034,346	2,075,033	40,687	2.0%
Plant and equipment	1,410,576	1,438,787	28,212	2.0%
Bridges	381,182	388,805	7,624	2.0%
Urban drains	262,022	267,262	5,240	2.0%
Furniture and equipment	122,186	124,630	2,444	2.0%
Footpaths	206,882	211,020	4,138	2.0%
Kerb and channel	134,624	137,316	2,692	2.0%
Landfills	183,279	186,945	3,666	2.0%
Street furniture	34,007	34,688	680	2.0%
Quarries	2,715	2,769	54	2.0%
Total depreciation - right of use assets	10,514,934	10,725,233	210,299	2.0%

Depreciation is an accounting measure which attempts to allocate the value of an asset over its useful life for Council's property, plant and equipment including infrastructure assets such as roads and drains.

#### 4.1.12 Other expenses

	Forecast Actual 2024/25 \$	Budget		Change %
Councillors' remuneration	263,977	270,312	6,335	2.4%
Internal audit remuneration	45,288	46,375	1,087	2.4%
External audit remuneration	49,323	51,200	1,877	3.8%
Impairment of interest free loans	-	-	-	0.0%
Total other expenses	358,588	367,887	9,299	2.6%

Other expenses include councillors' costs, auditors' remuneration and other minor expenses.

#### 4.2 Balance sheet

#### 4.2.1 Assets

Cash and cash equivalents include cash and investments such as cash held in the bank and in petty cash and the value of investments in deposits or other highly liquid investments with short term maturities of three months or less. These balances are projected to decrease by \$4.69 million during the year mainly due the expectation to have most capital projects complete by 30 June offset by the timing of income as to when some grants income will be received.

Trade and other receivables are monies owed to Council by ratepayers and others. Short term debtors are not expected to change significantly in the budget. Long term debtors (non-current) relating to loans to community organisations will decrease slightly in accordance with agreed repayment terms.

Other assets includes items such as prepayments for expenses that Council has paid in advance of service delivery, inventories or stocks held for sale or consumption in Council's services and other revenues due to be received in the next 12 months.

Property, infrastructure, plant and equipment is the largest component of Council's worth and represents the value of all land, buildings, roads, vehicles, equipment, etc. which has been built up by Council over many years. The \$10.65 million increase in this balance is attributable to the net result of the capital works program (\$16.24 million in 2024/25 and \$8.61 million in 2025/26), depreciation of assets (\$10.51 million in 2024/25 and \$10.73 million in 2025/26) and the income through sale of property, plant and equipment.

Investments in associates and joint ventures, as listed as a Other Financial Asset, represents Council's equity in the North Central Regional Goldfields Library. The change in equity has been inconsistent in the past with some years increasing and other years decreasing, so for budgeting purposes, the equity has not been changed. Non-current assets held for resale is land and/or buildings that Council can confidently state will be sold within a short period of time.

#### 4.2.2 Liabilities

Trade and other payables are those to whom Council owes money as at 30 June. These liabilities are budgeted to decrease by \$0.69 million from 2024/25 levels due to an increase in material and services costs incurred during the financial year as a result of flood restoration works for 2024/25.

Employee benefits include accrued long service leave, annual leave and rostered days off owing to employees. These employee entitlements are expected to decrease by \$0.09 million (current liability) and increase by \$0.34 million (non current liability) due to increases in employee service years.

## 4.2 Balance sheet (continued)

## 4.2.3 Borrowings

The table below shows information on borrowings specifically required by the Regulations.

	Forecast Actual 2024/25 \$	Budget
Total amount borrowed as at 30 June of the prior year	-	-
Total amount to be borrowed	-	-
Total amount projected to be redeemed	-	-
Total amount proposed to be borrowed as at 30 June	-	-

mount (of opening balance) to be refinanced	-	_	i
Amount (or opening balance) to be remarked			

In developing the Financial Plan, borrowings may be identified as an important funding source for capital works programs. In the past Council has borrowed to finance large projects and since then has been in a phase of debt reduction. This has resulted in a reduction in debt servicing costs, but has meant that cash and investment reserves have been used as an alternate funding source to maintain robust capital works programs.

In general, Council has adopted a policy to remain debt free except for situations where funding was required to deliver significant capital projects. The Council has elected to not borrow any further funds at this time.

In 2015/16 final loan payments were made which finalises all of Council's borrowings.

For the 2025/26 year, Council has decided not to take out any new borrowings.

## 4.2.4 Leases by category

As a result of the introduction of AASB16 Leases, right-of-use assets and lease liabilities have been recognised as outlined in the table below.

	Forecast Actual 2024/25	Budget
Right-of-use assets	\$	\$
	-	-
Property	-	-
Total right-of-use assets	-	-
Lease liabilities		
Current lease liabilities	-	-
Land and buildings	-	•
Total current lease liabilities	-	-
Non-current lease liabilities	-	-
Land and buildings	-	-
Total non-current lease liabilities	-	-
Total lease liabilities	-	-

Where the interest rate applicable to a lease is not expressed in the lease agreements, Council applied the average incremental borrowing rate in the calculation of lease liabilities. The current incremental borrowing rate on short term leases is not relevant as there is nothing to report.

## 4.3 Statement of changes in equity

#### 4.3.1 Reserves

Council undertakes reserves budgeting in order to provide for future expenditure while reducing the impact of purchases on the current year budget.

The following reserves are currently in use by Council:

## Capital expenditure reserve

The Capital Expenditure Reserve is used to set aside funds that have been budgeted for capital works projects in one financial year but will not be fully expended by the end of that year. The funds will be transferred to the reserve in the budget year, and transferred from the reserve in the following financial year, or in the year that the funds are expended for the specific project.

### Caravan park development reserve

The Caravan Park Development Reserve has been established to assist with funding major projects at Council's caravan parks. Council transfers to the reserve annually the surplus on operations of its caravan parks, and transfers from the reserve the cost of major projects undertaken at Council's caravan parks during the year.

# Community planning reserve

The Community Planning Reserve has been established for situations where projects are budgeted in one year but for various reasons are unable to be delivered and are therefore deferred until the following year.

#### **GSP** reserve

The Gravel and Sand Pit (GSP) Reserve is used to fund land purchase, development and restoration of gravel and sand pits used by Council for the extraction of gravel. The budgeted surplus on operations of the pits is transferred to the reserve annually, to a maximum reserve level of \$0.5 million and the cost of purchasing new sites, development and restoration of the pits is transferred from the reserve.

#### Heritage loan scheme reserve

The Heritage Loan Scheme Reserve is used to provide land owners of properties located in significant heritage precincts, heritage registered buildings or structures of local heritage significance, with loans to enable repair and maintenance of those buildings with the aims of quality appearance and public safety.

#### Land and buildings reserve

The Land and Buildings Reserve is used to fund the acquisition and development of land and buildings. Funds received from the sale of Council owned land and buildings are transferred to the reserve.

#### Little Lake Boort water reserve

The Little Lake Boort Water Reserve was established with funds generated from sale of water allocations not required for immediate use in Little Lake Boort. The reserve is used to purchase replacement water at an appropriate time, or may be used for other purposes specific to Little Lake Boort.

#### Major projects reserve

The Major Projects Reserve is used to assist with the funding of major projects identified by Council. Council transfers funds to the reserve annually an amount determined during the budget process as sufficient to fund the major projects program and transfers the funds required to finance major works undertaken at Council's discretion.

## 4.3 Statement of changes in equity (continued)

### 4.3.1 Reserves (continued)

#### Community loans scheme reserve

The Community Loans Scheme Reserve is an allocation of funds used to provide interest free loans to community groups. Usually there are no transfers to or from this reserve.

### Unfunded superannuation liability reserve

The Unfunded Superannuation Liability Reserve is used to repay any potential unfunded superannuation liability arising from the LAS Defined Benefits Plan Scheme. Council transfers to the reserve amounts allocated in the budget, and transfers from the reserve payments made to Vision Super Pty. Ltd. for the unfunded superannuation liability.

#### Unsightly premises enforcement provision reserve

The Unsightly Premises Enforcement Provision Reserve is used to provide funds to assist with the enforcement and rectification works on determined unsightly premises with costs recouped via legal or other action.

## Unspent grants reserve

The Unspent Grants Reserve has been established for situations where Council has received funding via an external party and those funds remain unspent at the end of the financial year.

#### Waste management reserve

The Waste Management Reserve has been established to assist with the cost of strategic projects, compliance and long term planning for Council's landfills and transfer stations. Council transfers to the reserve annually \$10 per kerbside collection levy (or a pro-rata amount for a pro-rata collection), Council transfers from the reserve the cost of strategic projects, compliance and long term planning within Council landfills and transfer stations.

#### Fleet replacement reserve

The Fleet Replacement Reserve is used to fund the replacement of office vehicles. Council transfers to the reserve a fixed amount annually and transfers from the reserve the net cost of fleet purchases for the year.

### Information technology reserve

The Information Technology Reserve is used to set aside monies for the purchase of information technology assets. The reserve outlines the annual cost of information technology for Council and the fixed amount required to be set aside in reserve for future asset purchases. It is capped to a maximum reserve level of \$0.8 million.

#### Plant replacement reserve

The Plant Replacement Reserve is used to fund plant purchases. Council transfers to the reserve a fixed amount annually and transfers from the reserve the net cost of plant purchases for the year.

#### Professional development reserve

The Professional Development Reserve is used to fund professional development undertaken by executive officers of Council. An annual allocation is provided to each officer and that amount is transferred to the reserve annually, while the cost of professional development undertaken during the year is transferred from the reserve.

### 4.3 Statement of changes in equity (continued)

### 4.3.1 Reserves (continued)

#### Swimming pool major projects reserve

The Swimming Pool Major Projects Reserve is used to fund unplanned major repairs and capital works at the various swimming pool sites across the Shire. Council transfers to the reserve annually an amount determined during the budget process, to a maximum reserve level of \$0.2 million. Council transfers from the reserve the net cost of unplanned major repairs and capital works.

### Urban drainage reserve

The Urban Drainage Reserve is used to fund urban drainage works in the towns within the Shire. Council transfers to the reserve annually a budgeted amount, and transfers from the reserve the cost of urban drainage works for the year.

#### Flood restoration reserve

The Flood Restoration Reserve is used to assist with the delivery of unfunded flood restoration projects. Council transfers to the reserve annually a budgeted amount, and transfers from the reserve the cost unfunded restoration projects.

#### 4.3.2 Transfers to and from reserves

The following is a summary of the projected reserves position for the year ended 30 June 2025:

2024/25	reserves - as per	projected forecas	st	
	Balance at	Transfers to	Transfers from	Balance at
Name of reserve	1 July 2024	reserves	reserves	30 June 2025
	\$	\$	\$	\$
Capital expenditure reserve	3,475,113	-	3,447,500	27,613
Caravan park development reserve	398,838	89,020	7,500	480,358
Community planning reserve	2,668,173	-	1,199,143	1,469,030
Gravel and sand pit reserve	318,161	114,057	-	432,218
Heritage loan scheme reserve	100,000	-	-	100,000
Land and buildings reserve	1,222,592	-	-	1,222,592
Little Lake Boort water reserve	17,604	-	-	17,604
Major projects reserve	378,485	-	-	378,485
Community loans scheme reserve	100,000	-	-	100,000
Superannuation liability reserve	1,000,000	-	-	1,000,000
Unsightly premises enforcement	100,000	-	-	100,000
Unspent grants reserve	3,863,662	-	3,770,833	92,829
Waste management reserve	345,320	34,190	-	379,510
Fleet replacement reserve	857,087	150,000	163,343	843,744
Information technology reserve	678,100	150,000	237,200	590,900
Plant replacement reserve	632,936	950,000	922,534	660,402
Professional development reserve	14,992	-	-	14,992
Swimming pool major projects reserve	280,000	50,000	280,000	50,000
Urban drainage reserve	1,833,660	350,000	350,000	1,833,660
Flood restoration reserve		3,842,220		3,842,220
TOTAL	18,284,723	5,729,487	10,378,053	13,636,157

### 4.3 Statement of changes in equity (continued)

### 4.3.2 Transfers to and from reserves (continued)

The following is a summary of the budgeted reserves position for the year ended 30 June 2026:

2025/26 reserves - as per budget						
	Balance at	Transfers to	Transfers from	Balance at		
Name of reserve	1 July 2025	reserves	reserves	30 June 2026		
	\$	\$	\$	\$		
Capital expenditure reserve	27,613	-	-	27,613		
Caravan park development reserve	480,358	240,440	107,500	613,298		
Community planning reserve	1,469,030	-	-	1,469,030		
Gravel and sand pit reserve	432,218	118,101	470,000	80,319		
Heritage loan scheme reserve	100,000	-	-	100,000		
Land and buildings reserve	1,222,592	-	-	1,222,592		
Little Lake Boort water reserve	17,604	-	-	17,604		
Major projects reserve	378,485	-	-	378,485		
Community loans scheme reserve	100,000	-	-	100,000		
Superannuation liability reserve	1,000,000	-	-	1,000,000		
Unsightly premises enforcement	100,000	-	-	100,000		
Unspent grants reserve	92,829	-	-	92,829		
Waste management reserve	379,510	34,940	-	414,450		
Fleet replacement reserve	843,744	380,000	321,750	901,994		
Information technology reserve	590,900	150,000	78,500	662,400		
Plant replacement reserve	660,402	1,100,000	754,000	1,006,402		
Professional development reserve	14,992	-	-	14,992		
Swimming pool major projects reserve	50,000	-	-	50,000		
Urban drainage reserve	1,833,660	-	-	1,833,660		
Flood restoration reserve	3,842,220			3,842,220		
TOTAL	13,636,157	2,023,481	1,731,750	13,927,888		

By including the above transfers from reserves it is expected that reserve levels will increase by approximately \$0.3M million, leaving a balance of \$13.93 million in the reserves account.

#### 4.3.3 Details of reserves

The following schedule provides details of each of the reserve transfers for 2025/26:

Capital expenditure reserve			
Opening balance			27,613
ADD transfer to reserve			
Nil	N/A	-	-
LESS transfer from reserve			
Nil	N/A	-	-
Closing balance			27,613

Caravan park development reserve		
Opening balance		480,358
ADD transfer to reserve		
Surplus of caravan park operations	240,440	240,440
LESS transfer from reserve		
Improvement works	(100,000)	
Tree works	(7,500)	(107,500)
Closing balance		613,298

## 4.3 Statement of changes in equity (continued)

### 4.3.3 Details of reserves (continued)

Community planning reserve		
Opening balance		1,469,030
ADD transfer to reserve		
Nil	-	-
LESS transfer from reserve		
Nil Clasing halanga	-	1,469,030
Closing balance		1,469,030
GSP restoration reserve		1
Opening balance		432,218
ADD transfer to reserve		,
Surplus of GSP operations	118,101	118,101
LESS transfer from reserve		
Crushing	(470,000)	(470,000)
Closing balance		80,319
Havitaga laan aahama waaang	<u> </u>	1
Heritage loan scheme reserve Opening balance		100,000
ADD transfer to reserve		100,000
Nil	_	_
LESS transfer from reserve		
Nil	-	-
Closing balance		100,000
Land and buildings reserve		4 000 500
Opening balance		1,222,592
ADD transfer to reserve Nil		
LESS transfer from reserve	-	-
Nil	_	_
Closing balance		1,222,592
	<u> </u>	, ,
Little Lake Boort water reserve		
Opening balance		17,604
ADD transfer to reserve		
Nil		-
LESS transfer from reserve		
Nil	-	- 17 604
	-	- 17,604
Nil	-	- 17,604
Nil Closing balance	-	- 17,604 378,485
Nil Closing balance  Major projects reserve Opening balance ADD transfer to reserve	-	
Nil Closing balance  Major projects reserve Opening balance ADD transfer to reserve Nil	-	
Nil Closing balance  Major projects reserve Opening balance ADD transfer to reserve Nil LESS transfer from reserve	-	
Nil Closing balance  Major projects reserve Opening balance ADD transfer to reserve Nil		

## 4.3 Statement of changes in equity (continued)

## 4.3.3 Details of reserves (continued)

Community loans scheme reserve		
Opening balance		100,000
ADD transfer to reserve		·
Nil	-	_
LESS transfer from reserve		
Nil	_	_
Closing balance		100,000
Greening Balance		100,000
Superannuation liability reserve		
Opening balance		1,000,000
ADD transfer to reserve		1,000,000
Nil	_	_
LESS transfer from reserve		
Not required - COVID-19 response	_	_
Closing balance		1,000,000
Greening Salaries		1,000,000
Unsightly premises enforcement provision		
reserve		
Opening balance		100,000
ADD transfer to reserve		100,000
Nil		_
LESS transfer from reserve	-	_
Nil		
Closing balance	-	100,000
Closing balance		100,000
Unenant grante reconve	<u> </u>	1
Unspent grants reserve Opening balance		92,829
ADD transfer to reserve		92,029
Nil		
LESS transfer from reserve	-	-
Nil		
	-	- 00.000
Closing balance		92,829
Wests management vacance		
Waste management reserve		270 540
Opening balance		379,510
ADD transfer to reserve	04.040	24.040
Allocation to reserve	34,940	34,940
LESS transfer from reserve		
Nil	-	-
Closing balance		414,450

## 4.3 Statement of changes in equity (continued)

### 4.3.3 Details of reserves (continued)

Fleet replacement reserve		
Opening balance		843,744
ADD transfer to reserve		010,711
Annual allocation to reserve	380,000	380,000
LESS transfer from reserve	300,000	300,000
Net cost of fleet replacement	(321,750)	(321,750)
Closing balance	(==:,:==)	901,994
Globing Building	1	301,00 <del>1</del>
Information technology reserve		
Opening balance		590,900
ADD transfer to reserve		390,900
Annual allocations for major purchases	150,000	150,000
LESS transfer from reserve	130,000	130,000
IT equipment purchases	(78,500)	(78,500)
i i i i i i i i i i i i i i i i i i i	(70,500)	
Closing balance		662,400
Blant newless ment nessen.	1	
Plant replacement reserve		000 400
Opening balance		660,402
ADD transfer to reserve		
Annual allocation to reserve	1,100,000	1,100,000
LESS transfer from reserve		
Net cost of plant replacement	(754,000)	(754,000)
Closing balance		1,006,402
Professional development reserve		
Opening balance		14,992
ADD transfer to reserve		
Annual allocation	-	-
LESS transfer from reserve		
Nil	-	-
Closing balance		14,992
	•	
Swimming pool major projects reserve		
Opening balance		50,000
ADD transfer to reserve		·
Annual allocation to reserve	-	_
LESS transfer from reserve		
Capital works program	_	_
Closing balance		50,000
<u> </u>	ı	22,200

### 4.3 Statement of changes in equity (continued)

### 4.3.3 Details of reserves (continued)

Urban drainage reserve		
Opening balance		1,833,660
ADD transfer to reserve		
Nil	-	-
LESS transfer from reserve		]
Nil	-	-
Closing balance		1,833,660

Flood restoration reserve		
Opening balance		3,842,220
ADD transfer to reserve		
Annual allocation	-	-
LESS transfer from reserve		
Nil	-	-
Closing balance		3,842,220

### 4.3.4 Equity

Total equity always equals net assets and is made up of the asset revaluation reserve, other reserves and the accumulated surplus.

### 4.3.5 Working capital

Working capital is the excess of current assets above current liabilities. The calculation recognises that although Council has current assets, some of those assets are committed to the future settlement of liabilities and therefore are not available for discretionary spending.

Some of Council's cash assets are restricted in that they are required by legislation to be held in reserve for specific purposes or are held to fund carry forward capital works from the previous financial year.

	Forecast Actual	Budget	
	2024/25	2025/26	Variance
	\$	\$	\$
Current assets	27,095,655	21,909,984	5,185,671
Current liabilities	4,018,322	3,216,844	801,478
Working capital	23,077,333	18,693,140	4,384,193
Intended allocation assets			
- Discretionary reserves	(13,636,157)	(13,927,888)	291,731
- Leave allocations	(850,482)	(867,492)	17,010
Restricted allocation assets			
- Trust funds and deposits	(527,052)	(500,700)	(26,352)
Unrestricted working capital	8,063,642	3,397,060	4,666,582

In addition to the restricted assets above, Council is also projected to hold \$13.93 million in discretionary reserves at 30 June 2026. Although not restricted by a statutory purpose, Council has made decisions regarding the future use of these funds and unless there is a Council resolution, these funds are to be used for those earmarked purposes.

#### 4.4 Statement of cash flows

This section of the report analyses the expected cash flows from the operating, investing and financing activities of Council for the 2025/26 year. Budgeting cash flows for Council is a key factor in setting the level of rates and providing a guide to the level of capital expenditure that can be sustained with or without using existing cash reserves.

### 4.4.1 Net cash flows provided by / (used in) operating activities

**Operating activities** - Refers to the cash generated or used in the normal service delivery functions of Council. Cash remaining after paying for the provision of services to the community may be available for investment in capital works, or repayment of debt.

The \$26.2 million decrease in cash flows from operating activities is due mainly to lowering operating costs and a decrease in grants. This is a direct result of the completetion of the flood program for 2024/25 with \$20 million additional within the projected actual results. This is partially offset by a slight increase in rates and charges, which includes an increase in rates of 3.00%.

#### 4.4.2 Net cash flows provided by / (used in) investing activities

**Investing activities** - Refers to cash generated or used in the enhancement or creation of infrastructure and other assets. These activities also include the acquisition and sale of other assets such as vehicles, property and equipment.

The main changes in payments for investing activities is an increased capital expenditure flow outwards, with an offsetting amount for term deposits which are expecting to be converted to cash once matured.

#### 4.4.3 Net cash flows provided by / (used in) financing activities

**Financing activities** - Refers to cash generated or used in the financing of Council functions and include borrowings from financial institutions and advancing of repayable loans to other organisations. These activities include repayment of the principle component of loan repayments for the year.

Council's borrowings were fully extinguished in the 2015/16 financial year. No new are borrowings are budgeted in 2025/26.

#### 4.4.4 Cash and cash equivalents at the end of the year

Overall, total cash and investments is forecast to decrease by \$4.7 million to \$20.5 million as at 30 June 2026, although the cash position will be determined by a number of factors including collection of outstanding amounts during the year, payment cycle for Council's creditors and movement in trust funds.

Cash and cash equivalents held by Council are restricted in part, and not fully available for Council's operations. The budgeted cash flow statement above indicates that Council is estimating at 30 June 2026 it will have unrestricted cash and investments of \$5.2 million, which has been restricted as shown in the following table.

### 4.4 Statement of cash flows (continued)

### 4.4.4 Cash and cash equivalents at the end of the year (continued)

	Ref	Forecast Actual 2024/25 \$	Budget 2025/26 \$	Variance \$
Total cash and investments		25,176,405	20,488,527	(4,687,878)
Intended allocation assets				
Leave allocations	4.4.5	(850,482)	(867,492)	(17,010)
Discretionary reserves	4.4.6	(13,636,157)	(13,927,888)	(291,731)
Restricted allocation assets				
Trust funds and deposits		(527,052)	(500,700)	26,352
Unrestricted cash adjusted for discretionary		Ì	,	
reserves	4.4.7	10,162,714	5,192,447	(4,970,267)

#### 4.4.5 Leave allocations

Council has continued to treat funds set aside for employees long service leave, annual leave and RDO's as restricted cash. The increase in the variance is due to increased years of service by employees and increases in wage rates through the enterprise bargaining agreement.

#### 4.4.6 Discretionary reserves

These funds are shown as a discretionary reserve as, although not restricted by a statutory purpose, Council has made decision regarding the future use of these funds and unless there is a Council resolution these funds should be used for those earmarked purposes. The decisions about future use of these funds has been reflected in Council Plan and any changes in future use of the funds will be made in the context of the future funding requirements set out in the plan.

#### 4.4.7 Unrestricted cash and investments

These funds are free of all specific Council commitments and represent funds available to meet daily cash flow requirements, unexpected short term needs and any budget commitments which will be expended in the following year such as grants and contributions. Council regards these funds as the minimum necessary to ensure that it can meet its commitments as and when they fall due without borrowing further funds.

### 4.5 Capital works program

This section presents a listing of the capital works projects that will be undertaken for the 2025/26 year.

The capital works projects are grouped by class and include the following:

- new works for 2025/26
- works carried forward from the 2024/25 year.

### 4.5.1 New works by asset expenditure type

		Asset expenditure types			
		New	Renewal	Upgrade	Expansion
Capital works area	Project cost	\$	\$	\$	\$
Property					
Land	-	-	-	-	-
Land improvements	5,000	-	5,000	-	-
Total land	5,000	-	5,000	-	-
Buildings	-	-	-	-	-
Building improvements	394,000	-	394,000	-	-
Total buildings	394,000	-	394,000	-	-
Total property	399,000	-	399,000	-	-
Plant and equipment					
Plant, machinery and equipment	1,390,000	1,390,000	-	-	-
Computers and					
telecommunications	43,500	43,500	-	-	-
Fixtures fittings and furniture	-	-	-	-	-
Total plant and equipment	1,433,500	1,433,500	-	-	-
Infrastructure					
Roads	4,592,256	25,000	4,567,256	-	-
Bridges	200,000	-	200,000	-	-
Footpaths	375,402	254,874	120,528	-	-
Drainage	767,500	125,000	180,000	462,500	-
Recreation, leisure and					
community facilities	839,910	-	839,910	-	-
Parks, open space and					
streetscapes	-	-	<u>-</u>		<u>-</u>
Other infrastructure	-	-	-	-	-
Total infrastructure	6,775,068	404,874	5,907,694	462,500	-
Total new works	8,607,568	1,838,374	6,306,694	462,500	-

## 4.5 Capital works program (continued)

## 4.5.2 New works by funding source

			Funding	sources	
		Grants /			
		contributions	Reserves	Council funded	Sale of assets
Capital works area	Project cost	\$	\$	\$	\$
Property					
Land	-	-	-	-	-
Land improvements	5,000	-	-	5,000	-
Total land	5,000	-	-	5,000	-
Buildings	-	-	-	-	-
Building improvements	394,000	-	-	394,000	-
Total buildings	394,000	-	-	394,000	-
Total property	399,000	-	-	399,000	-
Plant and equipment					
Plant, machinery and equipment	1,390,000	-	1,075,750	20,000	294,250
Computers and					
telecommunications	43,500	-	43,500	-	-
Fixtures fittings and furniture	-	-	-	-	-
Total plant and equipment	1,433,500	-	1,119,250	20,000	294,250
Infrastructure					
Roads	4,592,256	3,640,374	-	951,882	-
Bridges	200,000	-	-	200,000	-
Footpaths	375,402	-	-	375,402	-
Drainage	767,500	180,000	-	587,500	-
Recreation, leisure and					
community facilities	839,910	-	-	839,910	-
Parks, open space and					
streetscapes	-	-	-	-	
Other infrastructure	-	_	-	-	_
Total infrastructure	6,775,068	3,820,374	-	2,954,694	-
Total new works	8,607,568	3,820,374	1,119,250	3,373,694	294,250

## 4.5 Capital works program (continued)

4.5.3 Works carried forward from the 2024/25 year by asset expenditure type

		Asset expenditure types					
		New	Renewal	Upgrade	Expansion		
Capital works area	Project cost	\$	\$	\$	\$		
Property							
Land	-	-	-	-	-		
Land improvements	-	-	-	-	-		
Total land	-	-	-	-	-		
Buildings	-	-	-	-	-		
Building improvements	-	-	-	-	-		
Total buildings	-	-	-	-	-		
Total property	-	-	-	-	-		
Plant and equipment							
Plant, machinery and equipment	-	-	-	-	-		
Computers and							
telecommunications	-	-	-	-	-		
Fixtures fittings and furniture	-	-	-	-	-		
Total plant and equipment	-	-	-	-	-		
Infrastructure							
Roads	-	-	-	-	-		
Bridges	-	-	-	-	-		
Footpaths	-	-	-	-	-		
Drainage	-	-	-	-	-		
Recreation, leisure and							
community facilities	-	-	-	-	-		
Parks, open space and							
streetscapes	<u>-</u>	<u>-</u>	_	<u>-</u>	<u>-</u>		
Other infrastructure	-	-	-	-	-		
Total infrastructure	-	-	-	-	-		
Total carried forward works	-	-	-		-		

## 4.5 Capital works program (continued)

4.5.4 Works carried forward from the 2024/25 year by funding source

		Funding sources					
		Grants /					
		contributions	Reserves	Council funded	Sale of assets		
Capital works area	Project cost	\$	\$	\$	\$		
Property							
Land	-	-	1	-	-		
Land improvements	-	-	-	-	-		
Total land	ı	•	1	-	-		
Buildings	-	-	-	-	-		
Building improvements	ı	ı	ı	-	-		
Total buildings	•	-	ı	-	-		
Total property	-	-	-	-	-		
Plant and equipment							
Plant, machinery and equipment	-	-	-	-	-		
Computers and							
telecommunications	-	-	-	-	-		
Fixtures fittings and furniture	-	-	-	-	-		
Total plant and equipment	-	-	-	-	-		
Infrastructure							
Roads	-	-	-	-	-		
Bridges	-	-	-	-	-		
Footpaths	-	-	•	-	-		
Drainage	-	-	•	-	-		
Recreation, leisure and							
community facilities	-	-	•	-	-		
Parks, open space and							
streetscapes	-	-	-	-	-		
Other infrastructure	-	-	-	-	-		
Total infrastructure	-	-	-	-	-		
Total carried forward works	-	-	-	-	-		

## 4.5 Capital works program (continued)

## 4.5.4 Summary of planned capital works expenditure by asset type

		Asset expenditure types					
		New	Renewal	Upgrade	Expansion		
Capital works 2026/27	Project cost	\$	\$	\$	\$		
Property							
Land	-	-	-	-	-		
Land improvements	5,000	-	5,000	-	-		
Total land	5,000	-	5,000	-	-		
Buildings	-	-	-	-	-		
Building improvements	400,000	-	400,000	-	-		
Total buildings	400,000	-	400,000	-	-		
Total property	405,000	-	405,000	-	-		
Plant and equipment							
Plant, machinery and equipment	1,330,968	1,330,968	-	-	-		
Computers and							
telecommunications	115,000	115,000	-	-	-		
Fixtures fittings and furniture	-	-	-	-	-		
Total plant and equipment	1,445,968	1,445,968	-	-	-		
Infrastructure							
Roads	5,745,089	-	5,745,089	-	-		
Bridges	158,172	-	158,172	-	-		
Footpaths	532,217	-	532,217	-	-		
Drainage	350,000	-	350,000	-	-		
Recreation, leisure and							
community facilities	866,010	-	866,010	-	-		
Parks, open space and							
streetscapes	-	-	-	-	-		
Other infrastructure	-	-	-	-	-		
Total infrastructure	7,651,488	-	7,651,488	-	-		
Total capital works 2025/26	9,502,456	1,445,968	8,056,488	-	-		

## 4.5 Capital works program (continued)

4.5.4 Summary of planned capital works expenditure by asset type (continued)

			Asset expendit	ure types	
		New	Renewal	Upgrade	Expansion
Capital works 2027/28	Project cost	\$	\$	\$	\$
Property					
Land	-	-	-	-	-
Land improvements	5,000	-	5,000	-	-
Total land	5,000	-	5,000	-	-
Buildings	-	-	-	-	-
Building improvements	400,000	-	400,000	-	-
Total buildings	400,000	-	400,000	-	-
Total property	405,000	-	405,000	-	-
Plant and equipment					
Plant, machinery and equipment	1,334,221	1,334,221	-	-	-
Computers and					
telecommunications	115,000	115,000	-	-	-
Fixtures fittings and furniture	-	-	-	-	-
Total plant and equipment	1,449,221	1,449,221	-	-	-
Infrastructure					
Roads	6,261,653	-	6,261,653	-	-
Bridges	161,177	-	161,177	-	-
Footpaths	547,670	-	547,670	-	-
Drainage	350,000	-	350,000	-	-
Recreation, leisure and					
community facilities	734,937	-	734,937	-	-
Parks, open space and					
streetscapes	<u>-</u>	<u>-</u>			<u>-</u>
Other infrastructure	-	-	-	-	-
Total infrastructure	8,055,437		8,055,437		-
Total capital works 2026/27	9,909,658	1,449,221	8,460,437	-	-

## 4.5 Capital works program (continued)

4.5.4 Summary of planned capital works expenditure by asset type (continued)

		Asset expenditure type				
	Γ	New	Renewal	Upgrade	Expansion	
Capital works 2028/29	Project cost	\$	\$	\$	\$	
Property						
Land	-	-	-	-	-	
Land improvements	5,000	-	5,000	-	-	
Total land	5,000	-	5,000	-	-	
Buildings	-	-	-	-	-	
Building improvements	400,000	-	400,000	-	-	
Total buildings	400,000	-	400,000	-	-	
Total property	405,000	-	405,000	-	-	
Plant and equipment						
Plant, machinery and equipment	1,588,732	1,588,732	-	-	-	
Computers and						
telecommunications	115,000	115,000	-	-	-	
Fixtures fittings and furniture	-	-	-	-	-	
Total plant and equipment	1,703,732	1,703,732	-	-	-	
Infrastructure						
Roads	6,295,787	-	6,295,787	-	-	
Bridges	164,239	-	164,239	-	-	
Footpaths	551,938	-	551,938	-	-	
Drainage	350,000	-	350,000	-	-	
Recreation, leisure and						
community facilities	619,304	-	619,304	-	-	
Parks, open space and						
streetscapes	-	-	-			
Other infrastructure	-	-	-	-	-	
Total infrastructure	7,981,268	-	7,981,268	-	-	
Total capital works 2027/28	10,090,000	1,703,732	8,386,268	-	-	

## 4.5 Capital works program (continued)

## 4.5.5 Summary of planned capital works expenditure by funding source

			Funding	sources	
Capital works 2026/27	Project cost	Grants / contributions \$	Reserves \$	Council funded	Sale of assets
Property			<u> </u>	·	
Land	-	-	-	-	-
Land improvements	5,000	-	-	5,000	-
Total land	5,000	-	-	5,000	-
Buildings	-	-	-	-	-
Building improvements	400,000	-	-	400,000	-
Total buildings	400,000	-	-	400,000	-
Total property	405,000	-	-	405,000	-
Plant and equipment					
Plant, machinery and equipment	1,330,968	-	1,090,361	20,000	220,607
Computers and					
telecommunications	115,000	-	115,000	-	-
Fixtures fittings and furniture	-	-	-	-	-
Total plant and equipment	1,445,968	-	1,205,361	20,000	220,607
Infrastructure					
Roads	5,745,089	4,279,329	-	1,465,760	-
Bridges	158,172	158,172	-	-	-
Footpaths	532,217	99,193	-	433,024	-
Drainage	350,000	-	-	350,000	-
Recreation, leisure and					
community facilities	866,010	-	-	866,010	-
Parks, open space and			<del></del>		
streetscapes	-	-		-	
Other infrastructure	-	-	_	-	_
Total infrastructure	7,651,488	4,536,694	-	3,114,794	-
Total capital works 2025/26	9,502,456	4,536,694	1,205,361	3,539,794	220,607

### 4.5 Capital works program (continued)

4.5.5 Summary of planned capital works expenditure by funding source (continued)

			Funding	sources	
		Grants / contributions	Reserves	Council funded	Sale of assets
Capital works 2027/28	Project cost	\$	\$	\$	\$
Property	,				
Land	-	-	-	-	-
Land improvements	5,000	-	-	5,000	-
Total land	5,000	-	-	5,000	-
Buildings	-	-	-	-	-
Building improvements	400,000	-	-	400,000	-
Total buildings	400,000	-	-	400,000	-
Total property	405,000	-	-	405,000	-
Plant and equipment					
Plant, machinery and equipment	1,334,221	-	1,067,260	20,000	246,961
Computers and					
telecommunications	115,000	-	115,000	-	-
Fixtures fittings and furniture	-	-	-	-	-
Total plant and equipment	1,449,221	-	1,182,260	20,000	246,961
Infrastructure					
Roads	6,261,653	4,509,456	-	1,752,197	-
Bridges	161,177	161,177	-	-	-
Footpaths	547,670	104,834	-	442,836	-
Drainage	350,000	-	-	350,000	-
Recreation, leisure and					
community facilities	734,937	-	-	734,937	-
Parks, open space and			<del></del>		<del></del>
streetscapes	-	-		-	
Other infrastructure	-	-		-	
Total infrastructure	8,055,437	4,775,467	-	3,279,970	-
Total capital works 2026/27	9,909,658	4,775,467	1,182,260	3,704,970	246,961

### 4.5 Capital works program (continued)

4.5.5 Summary of planned capital works expenditure by funding source (continued)

			Funding	sources	
		Grants /			
		contributions	Reserves	Council funded	Sale of assets
Capital works 2028/29	Project cost	\$	\$	\$	\$
Property					
Land	-	-	-	-	-
Land improvements	5,000	-	-	5,000	-
Total land	5,000	-	-	5,000	-
Buildings	-	-	-	-	-
Building improvements	400,000	-	-	400,000	-
Total buildings	400,000	-	-	400,000	-
Total property	405,000	-	-	405,000	-
Plant and equipment					
Plant, machinery and equipment	1,588,732	-	1,324,172	20,000	244,560
Computers and					
telecommunications	115,000	-	115,000	-	-
Fixtures fittings and furniture	-	-	-	-	-
Total plant and equipment	1,703,732	-	1,439,172	20,000	244,560
Infrastructure					
Roads	6,295,787	4,504,403	-	1,791,384	-
Bridges	164,239	164,239	-	-	-
Footpaths	551,938	106,825	-	445,113	-
Drainage	350,000	-	-	350,000	-
Recreation, leisure and					
community facilities	619,304	-	-	619,304	-
Parks, open space and					
streetscapes	-		<u>-</u>	-	-
Other infrastructure	-	-	-	-	-
Total infrastructure	7,981,268	4,775,467	-	3,205,801	-
Total capital works 2027/28	10,090,000	4,775,467	1,439,172	3,630,801	244,560

### 4.6 Proposals to lease Council land

This section presents a summary of Council's proposals to lease council land to external parties in the 2025/26 financial year.

For 2025/26 there are no new leases to be reported.

For 2025/26 there are no lease renewals to be reported.

There was one new lease entered into during late 2024/25 which followed the principles set out in the Community Engagement Policy.

### **5A TARGETED PERFORMANCE INDICATORS - SERVICE**

The following table highlights Council's current and projected performance across a selection of targeted service and financial performance indicators. These indicators provide a useful analysis of Council's intentions and performance and should be interpreted in the context of the organisation's objectives.

The targeted performance indicators below are the prescribed performance indicators contained in Schedule 4 of the Local Government (Planning and Reporting) Regulations 2020. Results against these indicators and targets will be reported in Council's Performance Statement included in the Annual Report.

			A street	F	Desdoet	Toward
			Actual	Forecast	Budget	Trend
Indicator	Measure	Notes	2023/24	2024/26	2025/26	+/O/-
Governance	<u> </u>					
Consultation and	Satisfaction with community					
engagement	consultation and engagement					
(Council decisions	Community satisfaction rating out of					
	100 with the consultation and					
with community input)	engagement efforts of Council	1	50	52	52	0
Roads						
Condition	Sealed local roads below the					
(sealed roads are	intervention level					
maintained at the	Number of kms of sealed local					
adopted condition	roads below the renewal					
standard)	intervention level set by Council /					
	kms of sealed roads	1	100%	100%	100%	0
Statutory planning						
Service standard	Planning applications decided					
(planning application	within the relevant required time					
processing and	Number of planning application					
decision are in	decisions made within the relevant					
accordance with	required time / Number of planning					
legislative	applications decisions made					
requirements)		1	96%	95%	95%	0
Waste management						
Waste diversion	Kerbside collection waste					
(amount of waste	diverted from landfill					
diverted from landfill is	Weight of recyclables and green					
maximised)	organics collected from kerbside					
	bins / Weight of garbage,					
	recyclables and green organics					
	collected from kerbside bins	1	23.00%	24.00%	24.50%	+

			Та	Trend		
Indicator	Measure	Notes	2026/27	2027/28	2028/29	+/O/-
Governance						
Consultation and	Satisfaction with community					
engagement	consultation and engagement					
(Council decisions	Community satisfaction rating out of					
made and implemented	100 with the consultation and					
with community input)	engagement efforts of Council	1	52	52	52	0
Roads						
Condition	Sealed local roads below the					
(sealed roads are	intervention level					
maintained at the	Number of kms of sealed local					
adopted condition	roads below the renewal					
standard)	intervention level set by Council /					
	Kms of sealed roads	1	100%	100%	100%	0

# **5A TARGETED PERFORMANCE INDICATORS - SERVICE (Continued)**

			Та	rget Projectio	ns	Trend
Indicator	Measure	Notes	2026/27	2027/28	2028/29	+/O/-
Statutory planning						
Service standard	Planning applications decided					
(planning application	within the relevant required time					
processing and	Number of planning application					
decision are in	decisions made within the relevant					
accordance with	required time / Number of planning					
legislative	applications decisions made					
requirements)		1	95%	95%	95%	0
Waste management						
Waste diversion	Kerbside collection waste					
(amount of waste	diverted from landfill					
diverted from landfill is	Weight of recyclables and green					
maximised)	organics collected from kerbside					
	bins / Weight of garbage,					
	recyclables and green organics					
	collected from kerbside bins	1	25%	26%	26%	+

## **5A TARGETED PERFORMANCE INDICATORS - FINANCIAL**

			Actual	Forecast	Budget	Trend
Indicator	Measure	Notes	2023/24	2024/26	2025/26	+/O/-
Liquidity						
Working Capital	Current assets compared to					
(sufficient working	current liabilities					
capital is available to	Current assets / Current liabilities					
pay bills as and when						
they fall due)		2	609.30%	674.30%	681.10%	-
Obligations						
Asset renewal	Asset renewal compared to					
(assets are renewed as	depreciation					
planned)	Asset renewal and upgrade					
	expenses / Asset depreciation	3	92.23%	107.44%	63.11%	0
Stability						
Rates concentration	Rates compared to adjusted					
(revenue is generated	underlying revenue					
from a range of	Rates revenue / Adjusted					
sources)	underlying revenue		49.09%	26.02%	46.63%	0
Efficiency						
Expenditure level	Expenses per property					
(resources are used	assessment					
efficiently in the	Total expenses / No. of property					
delivery of services)	assessments	4	\$4,963	\$7,764	\$5,000	0

			Ta	rget Projectio	ns	Trend
Indicator	Measure	Notes	2026/27	2027/28	2028/29	+/O/-
Liquidity						
Working Capital (sufficient working capital is available to pay bills as and when	Current assets compared to current liabilities Current assets / Current liabilities					
they fall due)		2	576.72%	455.62%	305.31%	ı
Obligations						
Asset renewal (assets are renewed as planned)	Asset renewal compared to depreciation Asset renewal and upgrade expenses / Asset depreciation	3	73.64%	75.82%	73.68%	0

# **5A TARGETED PERFORMANCE INDICATORS - FINANCIAL (Continued)**

			Target Projections		ns	Trend
Indicator	Measure	Notes	2026/27	2027/28	2028/29	+/O/-
Stability						
Rates concentration	Rates compared to adjusted					
(revenue is generated	underlying revenue					
from a range of	Rates revenue / Adjusted					
sources)	underlying revenue		48.18%	48.37%	48.55%	0
Efficiency						
Expenditure level	Expenses per property					
(resources are used	assessment					
efficiently in the	Total expenses / No. of property					
delivery of services)	assessments	4	\$4,948	\$5,078	\$5,256	0

## **5B FINANCIAL PERFORMANCE INDICATORS**

			Actual	Forecast	Budget	Trend
Indicator	Measure	Notes	2023/24	2024/26	2025/26	+/0/-
Operating position						
Adjusted underlying	Adjusted underlying surplus (or					
result	deficit)					
(an adjusted underlying	Adjusted underlying surplus (deficit)					
surplus is generated in	/ Adjusted underlying revenue					
the ordinary course of						
business)		5	-53.86%	-16.68%	-21.54%	0
Liquidity						
Unrestricted cash	Unrestricted cash compared to					
(sufficient cash that is	current liabilities					
free of restrictions is	Unrestricted cash / Current					
' <i>'</i>	liabilities					
and when they fall due)			-136.85%	252.91%	161.41%	-
Obligations						
Loan and borrowings	Loans and borrowings compared					
(level of interest	to rates					
bearing loans and	Interest bearing loans and					
borrowings in	borrowings / Rate revenue					
appropriate to the size						
and nature of Council's						
activities)		6	0.00%	0.00%	0.00%	0
Loan and borrowings	Loans and borrowings					
(level of interest	repayments compared to rates					
bearing loans and	Interest and principal repayments					
borrowings in	on interest bearing loans and					
appropriate to the size	borrowings / Rate revenue					
and nature of Council's						
activities)		6	0.00%	0.00%	0.00%	0
Indebtedness	Non-current liabilities compared					
(level of long term	to own source revenue					
liabilities is appropriate	Non-current liabilities / Own source					
to the size and nature	revenue					
of a Council's activities)			9.94%	12.93%	15.41%	+

# **5B FINANCIAL PERFORMANCE INDICATORS (Continued)**

			Actual	Forecast	Budget	Trend
Indicator	Measure	Notes	2023/24	2024/26	2025/26	-
Stability						
Rates effort	Rates compared to property					
(rating level is set	values					
based on the	Rate revenue / CIV of rateable					
community's capacity to	properties in the municipality					
pay)			0.27%	0.24%	0.24%	-
Efficiency						
Revenue level	Average rate per property					
(resources are used	assessment					
efficiently in the	General rates and municipal					
delivery of services)	charges / Number of property					
	assessments		\$1,315	\$1,368	\$1,407	0

Indicator   Measure   Notes   2026/27   2027/28   2028/29   +/O/-   Operating position   Adjusted underlying   Adjusted underlying surplus (or deficit)   Adjusted underlying surplus (deficit)   Adjusted underlying revenue				Strategic Resource Plan Projections		Trend	
Adjusted underlying result (an adjusted underlying surplus (or deficit)   Adjusted underlying surplus is generated in the ordinary course of business)   5 -17.44%   -17.04%   -18.44%   O	Indicator	Measure	Notes			•	
Adjusted underlying result (an adjusted underlying surplus (or deficit) (an adjusted underlying surplus (deficit) (Adjusted underlying surplus (deficit) (Adjusted underlying surplus (deficit) (Adjusted underlying revenue  5 -17.44% -17.04% -18.44% O  Liquidity Unrestricted cash (sufficient cash that is free of restrictions is available to pay bills as and when they fall due)  Obligations  Loan and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loan and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Non-current liabilities compared to rates interest and partner of Council's activities)  Non-current liabilities compared to rates interest and partner of Council's activities)  Non-current liabilities compared to rates interest and principal repayments on interest bearing loans and borrowings / Rate revenue  Non-current liabilities compared to the size and nature of council's activities)  Non-current liabilities (Own source revenue  Non-current liabilities / Own source revenue  Non-current liabilities / Own source revenue  Rates effort (rating level is set based on the community's capacity to Properties in the municipality		Woddard	140100	2020/21	2021720	2020/20	1,01
result (an adjusted underlying surplus (deficit)   Adjusted underlying surplus (deficit)   Adjusted underlying revenue   Surplus is generated in the ordinary course of business)   5 -17.44% -17.04% -18.44%   O   Unrestricted cash (sufficient cash that is free of restrictions is available to pay bills as and when they fall due)   Unrestricted cash / Current liabilities   Unrestricted cash / Unrestricted cash / Current liabilities   Unrestricted cash / Unrestricted cash / Unrestricted cash / Unrestricted cash / Unrestricted		Adjusted underlying surplus (or					
surplus is generated in the ordinary course of business)  Liquidity Unrestricted cash (sufficient cash that is free of restrictions is available to pay bills as and when they fall due)  Obligations  Loan and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loan and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Non-current liabilities compared to rates interest and principal repayments on interest bearing loans and borrowings / Rate revenue  Non-current liabilities compared to own source revenue  Non-current liabilities / Own source revenue  Rates effort (rating level is set based on the community's capacity to	1	, , , , , ,					
the ordinary course of business)  Liquidity  Unrestricted cash (sufficient cash that is free of restrictions is available to pay bills as and when they fall due)  Obligations  Loan and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loan and borrowings in appropriate to the size and nature of Council's activities)  Loans and borrowings in appropriate to the size and nature of Council's activities)  Non-current liabilities compared to rates (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Non-current liabilities compared to rates (level of long term liabilities is appropriate to the size and nature of a Council's activities)  Rates effort (rating level is set based on the community's capacity to Rate revenue / CIV of rateable community's capacity to / Stability  Rates effort (rating level is set based on the community's capacity to / Stability    Unrestricted cash compared to current liabilities (ash / Current liabilities (ash / Current liabilities (ash / Current liabilities)    Unrestricted cash compared to current liabilities   Unrestricted cash / Current liabilities     Unrestricted cash compared to current liabilities     Unrestricted cash / Current liabilities     Unrestricted cash / Current liabilities     Unrestricted cash / Current liabilities     11.39%	(an adjusted underlying	Adjusted underlying surplus (deficit)					
business)		/ Adjusted underlying revenue					
Liquidity Unrestricted cash (sufficient cash that is free of restrictions is available to pay bills as and when they fall due) Obligations Loan and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loan and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loan and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loan and borrowings (level of interest bearing loans and borrowings repayments compared to rates Interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loans and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Non-current liabilities compared to the size and nature of a Council's activities)  Rates effort (rating level is set based on the community's capacity to values  Rate revenue / CIV of rateable properties in the municipality	•						
Unrestricted cash (sufficient cash that is free of restrictions is available to pay bills as and when they fall due)  Obligations  Loan and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loans and borrowings in appropriate to the size and nature of Council's activities)  Loans and borrowings (level of interest bearing loans and borrowings (level of interest bearing loans and borrowings (level of interest bearing loans and borrowings / Rate revenue  Loans and borrowings (level of interest bearing loans and borrowings repayments compared to rates linterest and principal repayments on interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Indebtedness (level of long term liabilities is appropriate to the size and nature of a Council's activities)  Rates effort (rating level is set based on the community's capacity to properties in the municipality			5	-17.44%	-17.04%	-18.44%	0
(sufficient cash that is free of restrictions is available to pay bills as and when they fall due)  Obligations  Loan and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loan and borrowings (level of interest bearing loans and borrowings / Rate revenue  Loan and borrowings (level of interest bearing loans and borrowings / Rate revenue  Loan and borrowings (level of interest bearing loans and borrowings / Rate revenue  Loan and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loans and borrowings (level of long term liabilities compared to the size and nature of a Council's activities)  Non-current liabilities  11.39% -156.56% -346.28% +  10.40.28% +  10.							
free of restrictions is available to pay bills as and when they fall due)  Obligations  Loan and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loan and borrowings (level of interest bearing loans and borrowings / Rate revenue  Loan and borrowings (level of interest bearing loans and borrowings / Rate revenue  Loan and borrowings (level of interest bearing loans and borrowings repayments compared to rates lnterest and principal repayments on interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loans and borrowings (level of long term liabilities compared to the size and nature of a Council's activities)  Non-current liabilities compared to the size and nature of a Council's activities)  Rates effort (rating level is set based on the community's capacity to original revenue / CIV of rateable properties in the municipality		I					
available to pay bills as and when they fall due)  Obligations  Loan and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loan and borrowings (level of interest bearing loans and borrowings repayments compared to rates Interest bearing loans and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loan and borrowings (level of interest bearing loans and borrowings in the stand principal repayments on interest bearing loans and borrowings in on interest bearing loans and borrowings / Rate revenue    Loans and borrowings   Loans and borrowings   Repayments compared to rates   Loans and borrowings   Repayments compared to rates   Loans and borrowings / Rate revenue   Loans and borrowings / Loans and borrowings / Rate revenue   Loans and borrowings / Loans and borrowing	`						
and when they fall due)  Obligations  Loan and borrowings (level of interest bearing loans and borrowings / Rate revenue  Dearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loan and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loans and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Indebtedness (level of long term liabilities is appropriate to the size and nature of a Council's activities)  Non-current liabilities / Own source revenue							
Cobligations		liabilities		44.000/	450 500/	0.40.000/	
Loan and borrowings   Loans and borrowings compared to rates   Interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)   6   0.00%   0.	,			11.39%	-156.56%	-346.28%	+
(level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loan and borrowings (level of interest bearing loans and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loans and borrowings (repayments compared to rates Interest and principal repayments on interest bearing loans and borrowings / Rate revenue  Non-current liabilities compared to own source revenue  Non-current liabilities / Own source revenue  Non-current liabilities / Own source revenue  Stability  Rates effort (rating level is set based on the community's capacity to		<u> </u>					
bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loans and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loans and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Non-current liabilities compared to own source revenue  Non-current liabilities / Own source revenue  Stability  Rates effort (rating level is set based on the community's capacity to properties in the municipality	_	l					
borrowings in appropriate to the size and nature of Council's activities)  Loans and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Loans and borrowings (level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Indebtedness (level of long term liabilities is appropriate to the size and nature of a Council's activities)  Non-current liabilities compared to own source revenue  Non-current liabilities / Own source fevenue  17.13%  18.73%  20.29%  **Transport of the size and nature of a Council's activities)  Rates effort (rating level is set based on the community's capacity to community to capacity to capa	1						
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Loan and borrowings (level of interest bearing loans and borrowings repayments compared to rates lnterest and principal repayments on interest bearing loans and borrowings / Rate revenue and nature of Council's activities)  Indebtedness (level of long term liabilities is appropriate to the size and nature of a Council's activities)  Non-current liabilities / Own source revenue Non-current liabilities / Own source revenue  Non-current liabilities / Own source revenue  Non-current liabilities / Own source revenue  Non-current liabilities / Own source revenue  Rates effort (rating level is set based on the community's capacity to properties in the municipality	activities)		6	0.00%	0.00%	0.00%	0
(level of interest bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Indebtedness (level of long term liabilities is appropriate to the size and nature of a Council's activities)  Non-current liabilities / Own source revenue  Non-current liabilities / Own source of a Council's activities)  Rates effort (rating level is set based on the community's capacity to	Loan and borrowings	Loans and borrowings		0.0070	0.0070	0.0070	
bearing loans and borrowings in appropriate to the size and nature of Council's activities)  Indebtedness (level of long term liabilities is appropriate to the size and nature of a Council's activities)  Non-current liabilities / Own source revenue  Non-current liabilities / Own source for a Council's activities)  Rates effort (rating level is set based on the community's capacity to	_	_					
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and nature of Council's activities)  Indebtedness (level of long term liabilities is appropriate to the size and nature of a Council's activities)  Stability  Rates effort (rating level is set based on the community's capacity to properties in the municipality  A non-current liabilities compared to own source revenue  Non-current liabilities / Own source revenue  17.13% 18.73% 20.29% +  17.13% 18.73% 20.29% +	_	on interest bearing loans and					
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(level of long term liabilities is appropriate to the size and nature of a Council's activities)  Stability  Rates effort (rating level is set based on the community's capacity to properties in the municipality  to own source revenue Non-current liabilities / Own source revenue  17.13% 18.73% 20.29% +  17.13% 18.73% 20.29% +			6	0.00%	0.00%	0.00%	0
liabilities is appropriate to the size and nature of a Council's activities)  Non-current liabilities / Own source revenue  17.13% 18.73% 20.29% +  Stability  Rates effort (rating level is set based on the community's capacity to properties in the municipality		_ ·					
to the size and nature of a Council's activities)  Stability  Rates effort (rating level is set based on the community's capacity to properties in the municipality  Tevenue  17.13% 18.73% 20.29% +  17.13% 18.73% 20.29% +	1,						
of a Council's activities)  Stability  Rates effort (rating level is set based on the community's capacity to properties in the municipality  17.13% 18.73% 20.29% +  Rates compared to property values Rate revenue / CIV of rateable properties in the municipality							
Stability  Rates effort (rating level is set based on the community's capacity to properties in the municipality    17.13%   16.73%   20.29%   7   7   7   7   7   7   7   7   7	•	revenue					
Rates effort (rating level is set based on the community's capacity to properties in the municipality	,			17.13%	18.73%	20.29%	+
(rating level is set based on the community's capacity to properties in the municipality		Deter commend to const					
based on the community's capacity to properties in the municipality							
community's capacity to properties in the municipality	1,	1 311 31 31					
	pay)			0.24%	0.24%	0.25%	0

## 5B FINANCIAL PERFORMANCE INDICATORS (Continued)

			Strategic R	esource Plan	Projections	Trend
Indicator	Measure	Notes	2026/27	2027/28	2028/29	+/O/-
Efficiency						
Revenue level	Average rate per property					
(resources are used	assessment					
efficiently in the	General rates and municipal					
delivery of services)	charges / Number of property					
	assessments		\$1,435	\$1,464	\$1,493	+

#### Key to forecast trend:

- + Forecasts improvement in Council's financial performance / financial position indicator
- O Forecasts that Council's financial performance / financial position indicator will be steady
- Forecasts deterioration in Council's financial performance / financial position indicator

#### Notes to indicators

- 1 Various These are new indicators reporting within the budget. To estimate current year indicators, an average process was used to determine an acceptable range going forward.
- 2 Working capital The proportion of current liabilities represented by current assets. Working capital is forecast to decrease in future years as cash and cash equivalents decrease.
- 3 Asset renewal This percentage indicates the extent of Council's renewal of assets against its depreciation charge (an indication of the decline in value of its existing capital assets). A percentage greater than 100 indicates that Council is maintaining its existing assets, while a percentage less than 100 means its assets are deteriorating faster than they are being renewed and future capital expenditure will be required to renew assets.
- 4 Efficiency This indicator uses the total operating expenditure. For 2023/24 and 2024/25 this includes \$20 million in each year for flood restoration works.
- 5 Operating position An indicator of the sustainable operating result required to enable Council to continue provide core services and meet its objectives. Improvement in financial performance is expected over the period, although continued losses means reliance on Council's cash reserves or increased debt to maintain services.
- 6 Obligations Council has repaid its final loan liability in 2015/16.

### **6 FEES AND CHARGES SCHEDULE**

Council's fees and charges schedule contains the fees and charges of a statutory and non-statutory nature which will be charged in respect to various goods and service provided during the 2025/26 year.

Fees and charges are based on information available at the time of publishing and may vary during the financial year subject to any changes in Council's policy or legislation.

This full document is located on Council's website.

### **APPENDIX A - AUDIT COMMITTEE FINANCIALS**

In 2002 Council's Audit and Risk Committee created a reporting format that it considered appropriate for reporting Council's results on a monthly basis. That format has been used by Council since then.

The following reports show the 2024/25 Forecast Actuals, the 2025/26 Budgets, and the variance between the two.

#### The reports include:

- Comprehensive Income Statement by expense type
- Comprehensive Income Statement by key direction area
- Capital Expenditure Statement

### **COMPREHENSIVE INCOME STATEMENT BY EXPENSE TYPE**

	Forecast actual	Budget	
	2024/25	2025/26	Variance
	\$	\$	\$
Revenues from ordinary activities			•
Rates and charges	13,181,344	13,663,558	482,214
Statutory and user fees	920,884	990,308	69,424
Operating grants	34,230,399	13,326,837	(20,903,562)
Capital grants	8,341,110	3,820,374	(4,520,736)
Operating contributions	16,989	-	(16,989)
Capital contributions	-	-	-
Regional Roads Victoria	-	-	-
Reversal of impairment losses	-	-	-
Reimbursements	427,821	519,556	91,735
Interest	1,900,000	800,000	(1,100,000)
Total revenues	59,018,548	33,120,633	(25,897,915)
Expenses from ordinary activities			
Employee costs	14,793,572	15,313,133	519,561
Materials and services	23,915,276	11,035,826	(12,879,450)
Contracts	12,436,386	2,410,094	(10,026,292)
Grants expenditure	398,028	402,569	4,541
Depreciation	10,514,934	10,725,233	210,299
Other expenses	358,588	367,887	9,299
Total expenses	62,416,784	40,254,742	(22,162,042)
Net (gain) / loss on sale of assets	-	-	-
Surplus / (deficit) for the year	(3,398,236)	(7,134,109)	(3,735,873)

# **APPENDIX A - AUDIT COMMITTEE FINANCIALS (Continued)**

## **COMPREHENSIVE INCOME STATEMENT BY KEY DIRECTION AREA**

	Forecast actual	Budget	
	2024/25	2025/26	Variance
Decree of the second se	\$	\$	\$
Revenues from ordinary activities	10.101.011	10.000.550	100 011
Rates and charges	13,181,344	13,663,558	482,214
Operating grants	34,230,399	13,326,837	(20,903,562)
Capital grants	8,341,110	3,820,374	(4,520,736)
Operating contributions	16,989	-	(16,989)
Capital contributions	-	-	-
User fees	920,884	990,308	69,424
Reimbursements	427,821	519,556	91,735
Reversal of impairment losses	-	-	-
Regional Roads Victoria	-	-	-
Interest	1,900,000	800,000	(1,100,000)
Total revenues	59,018,547	33,120,633	(25,897,914)
Expenses from ordinary activities			
Assets and infrastructure	2,531,467	1,841,055	(690,412)
Executive office	2,042,834	1,485,214	(557,620)
Community partnerships	3,322,377	2,296,554	(1,025,823)
Community services	2,687,293	2,228,176	(459,117)
Community wellbeing	22,120,660	1,035,097	(21,085,563)
Corporate services	103,728	243,574	139,846
Development and compliance	909,303	858,131	(51,172)
Financial services	11,880,734	12,056,031	175,297
Governance	1,789,115	1,847,729	58,614
Information technology	1,755,425	1,904,399	148,974
Operations		293,055	293,055
Organisation development	1,998,174	1,997,962	(212)
Tourism and economic development	880,819	530,745	(350,074)
Works	10,394,855	11,637,020	1,242,165
Total expenses	62,416,784	40,254,742	(22,162,042)
Net (gain) / loss on sale of assets	-	-	-
Surplus / (deficit) for the year	(3,398,237)	(7,134,109)	(3,735,873)

# **APPENDIX A - AUDIT COMMITTEE FINANCIALS (Continued)**

## **CAPITAL EXPENDITURE STATEMENT**

	Forecast actual	Budget	
	2024/25	2025/26	Variance
	\$	\$	\$
Surplus / (deficit) for the year-as per			
income statement	(3,398,237)	(7,134,109)	(3,735,873)
Less non-cash income			
Reversal of impairment losses	-	-	-
Add non-cash expenditure			
Net gain on sale of assets	-	-	_
Loan interest accrued	_	-	
Depreciation	10,514,934	10,725,233	210,299
Total funds available for capital	,	,,	
expenditure	7,116,697	3,591,124	- 3,525,573
Capital expenditure, transfers and loans			
Assets and infrastructure	9,325,303	5,935,158	(3,390,145)
Community partnerships	4,227,691	599,910	(3,627,781)
Information technology	157,200	43,500	(113,700)
Tourism and economic development	152,625	-	(152,625)
Works	2,377,284	2,029,000	(348,284)
Total capital works	16,240,103	8,607,568	(7,632,535)
Transfers to reserves	5,729,493	2,023,481	(3,706,012)
Loan repayments	-	-	-
Total capital, transfers and loans	21,969,596	10,631,049	(11,338,547)
Capital expenditure, transfers and loans wi	I he financed by:		
Asset sales	212,418	294,250	81,832
Transfers from reserves	10,378,053	1,731,750	(8,646,303)
Accumulated cash surplus brought forward	10,070,000	1,701,700	(0,040,000)
from previous year	13,033,600	8,771,172	(4,262,428)
Total financing of capital, transfers, and	10,000,000	5,777,172	(1,202,420)
loans	23,624,071	10,797,172	(12,826,899)
Total accompleted and accomplete	0.774.470	0.757.040	(5.040.000)
Total accumulated cash surplus	8,771,172	3,757,246	(5,013,926)

### **APPENDIX B-STRATEGIC ACTIONS**

In 2021, Council adopted the first Financial Plan which outlines the 10-year financials resources necessary to implement the initiatives and priorities of the Council Plan and to achieve the aspirations of the Community Vision.

The first plan had a set of actions which will be used to further improve this financial position for future years. The Budget will report on any progress since adoption.

Action	Description	Impact on the Financial Plan	Progress
1	Review depreciation rates within each of the asset plans to ensure they are reflective of the useful lives of each asset class.	Adjustment: Depreciation expense and asset values. Impacts: Operating expenditure in the Comprehensive Income Statement. Also impacts the balance of the infrastructure assets group within the Balance Sheet. Desired outcome: Reduction in annual deficits.	Progressing: An audit comparing asset lives in the asset management plans to depreciation rates has been conducted.
2	Review Asset Management Plans to understand required maintenance and renewal levels to maintain the service levels of each asset class.	Adjustment: Maintenance costs and the required level of renewal/upgrade of the asset.  Impacts: Operating expenditure in the Comprehensive Income Statement.  Also impacts renewal/upgrade infrastructure costs within the Capital Expenditure Statement.  Desired outcome: Reduction in the operating maintenance expenditure and renewal/upgrade expenditure.	Complete
3	Review and report to Council on the current operating environment to assess whether the current contingency amounts allocated for projects is appropriate.	Adjustment: Infrastructure capital project allocations.  Impacts: Capital project expenditure with the Capital Works Statement.  Desired outcome: Reduction in the capital works, higher delivery rates of capital works.	Progressing: Contingency amounts presented to Council when considering the 2025/26 Annual Infrastructure Program. Further work required as part of ongoing project development to improve alignment of contingency amounts with project risk, phasing and delivery requirements.
4	Review Financial Reserves Policy to ensure cash is not constrained unnecessarily.	Adjustment: Movement in reserve levels and available reserves. Impact: Balance Sheet and available operating expenditure.  Desired outcome: Increase in cash and cash equivalents in Balance Sheet and offsetting a reduction in Other Reserves.	Complete: To continue to review each year to ensure further improvements.

## **APPENDIX B- STRATEGIC ACTIONS - Continued**

Action	Description	Impact on the Financial Plan	Progress
5	Revise Project Management Framework to ensure projects are phased and costed appropriately.	Adjustment: Infrastructure capital project allocations. Impact: Capital expenditure within the Capital Works Statement.  Desired outcome: Improved forward financial planning for major projects within the Capital Works Statement.	Complete: Revised Project Management Framework adopted by Management Executive Group in September 2024.
6	Revise Strategic Documents Framework to ensure strategies are appropriately costed and indexed, and costs are embedded into this Financial Plan.	Adjustment: Future plans and strategies to further highlight the true cost to deliver actions outlined. Impact: Operating expenditure and capital expenditure where those relevant plans sit. Desired outcome: Improved forward financial planning for major projects within the Capital Works Statement and operating expenditure within the Comprehensive Income Statement.	Not yet commenced: Strategic Framework is yet to be revised.
7	Continue development of 'pipeline of projects' to ensure 'shovel ready' projects when funding becomes available.	Adjustment: Allocation of project expenditure and income to reflect more accurate timing.  Impact: Operating expenditure, operating income and capital expenditure.  Desired outcome: Improved forward financial planning for major projects within the Capital Works Statement and operating expenditure within the Comprehensive Income Statement.	Progressing: A Project Pipeline has been developed and is in testing phase. Due for completion June 2025.
8	Investigate and report to Council on alternate purchasing options for plant (e.g. leasing of plant to spread the cost over the life of the asset).	Adjustment: Offset capital cost against lease operating cost.  Impact: Increase to operating expenditure and capital expenditure.  Desired outcome: Reduction in capital costs and held assets within the Capital Works Statement and Balance Sheet along with reduction in some of the related reserves.	Complete: Report presented to Council in February 2022. With the current capital program, purchase is still the preferred option.
9	Conduct process reviews on internal services to ensure they are efficient and costeffective, and support external services provided to the community.	Adjustment: Reflect cost-effective service delivery costs.  Impact: Operating expenditure and operating income.  Desired outcome: More streamlined processes which will lead to a reduction in operating expenditure with the Comprehensive Income Statement.	Ongoing: Internal reviews are undertaken on an ongoing basis for a number of internal services and activities to deliver efficiencies through shared services, reduction in process or removal of service.

## **APPENDIX B- STRATEGIC ACTIONS - Continued**

Action	Description	Impact on the Financial Plan	Progress
10	Complete the Transitioning Towns Policy (Small Towns Strategy) to establish minimum service levels for each town.	Adjustment: Reflect cost-effective service delivery costs. Impact: Operating expenditure and operating income. Desired outcome: Understanding the required service level which should lead to a reduction in operating expenditure with the Comprehensive Income Statement.	Complete: Social Infrastructure Strategy Adopted by Council in August 2024. Implementation underway.
11	Undertake service reviews in consultation with the community to determine the best mix and level of service provided by Council for services provided to the community.	Adjustment: Reflect cost-effective service delivery costs. Impact: Operating expenditure and operating income. Desired outcome: Understanding the required service level which may lead to a reduction in operating expenditure with the Comprehensive Income Statement.	Progressing: Preliminary list of service reviews completed or underway, with a program based on importance to be developed.
12	Report to Council on the potential to borrow funds (including relevant risk assessment) for strategic and/or intergenerational projects.	Adjustment: Offset the cost of delivering projects using immediate Council funds to a long term borrowing option.  Impact: Capital expenditure and balance sheet.  Desired outcome: Should borrowings be used as a funding mechanism, desired outcome is a positive impact on the Financial Plan and the introduction of intergenerational equity.	Completed: Discussions held to inform Council of the options available for borrowing and a Borrowing Policy has been developed and adopted.
13	Investigate and report to Council the cost vs benefits of applying for a rate cap variation to the Essential Services Commission after above initiatives have been explored.	Adjustment: Increased rate revenue for Council.  Impact: Operating income.  Desired outcome: Increase to ongoing rate revenue within the Comprehensive Income Statement.	Not yet commenced
14	Explore shared services options available to Council.	Adjustment: Potential to decrease costs or improve services.  Impact: Operating expenditure.  Desired outcome: Reduction in operating expenditure within the Comprehensive Income Statement.	Completed: Council is a member of the Regional Procurement Network and is informed of any shared services opportunities as they arise.